THE CITY OF WINNIPEG CONSOLIDATED STATEMENT OF FINANCIAL POSITION

As at December 31 (in thousands of dollars)

	2020	2019
FINANCIAL ASSETS Cash and cash equivalents (Note 3) Accounts receivable (Note 4) Land held for resale Investments (Note 5) Investment in government businesses (Note 6)	\$ 788,122 255,446 7,955 413,048 23,496	\$ 670,801 313,662 7,190 358,544 23,113
LIABILITIES	 1,488,067	 1,373,310
Accounts payable and accrued liabilities (Note 7) Deferred revenue (Note 8) Debt (Note 9) Other liabilities (Note 10) Accrued employee benefits and other (Note 11)	 265,134 138,954 1,549,466 134,228 251,227	 287,687 100,006 1,458,062 129,931 239,410
	 2,339,009	 2,215,096
NET FINANCIAL LIABILITIES	 (850,942)	 (841,786)
NON-FINANCIAL ASSETS Tangible capital assets (Note 13) Inventories Prepaid expenses and deferred charges	 7,696,113 25,584 9,701 7,731,398	 7,577,419 23,944 7,518 7,608,881
ACCUMULATED SURPLUS (Note 14)	\$ 6,880,456	\$ 6,767,095

Commitments and contingencies (Note 15)

See accompanying notes and schedules to the consolidated financial statements

Approved on behalf of the Audit Committee:

MAYOR

CHAIRPERSON STANDING POLICY COMMITTEE ON FINANCE

THE CITY OF WINNIPEG CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS

For the years ended December 31 (in thousands of dollars)

	Budget 2020 (Note 21)		 Actual 2020	 Actual 2019
REVENUES Taxation (Note 16) Sales of services and regulatory fees (Note 17) Government transfers (Note 18) Investment income Land sales and other revenue (Note 19)	\$	784,701 653,359 200,991 35,408 30,433	\$ 779,994 556,624 287,579 34,895 16,048	\$ 764,588 653,079 198,936 39,985 26,685
Total Revenues		1,704,892	 1,675,140	 1,683,273
EXPENSES Protection and community servicesUtility operationsPublic worksProperty and developmentFinance and administrationCivic corporationsGeneral governmentTotal Expenses (Note 20)Annual Deficit Before Other		563,228 490,639 329,778 152,687 95,674 75,041 21,281 1,728,328 (23,436)	 560,484 465,937 336,182 170,662 88,770 60,240 45,294 1,727,569 (52,429)	 556,344 456,805 350,233 134,608 92,653 81,943 31,293 1,703,879 (20,606)
OTHER Government transfers related to capital (Note 18) Developer contributions-in-kind related to capital (Note 1 Other capital contributions	3) 	149,333 70,619 5,600 225,552 202,116	 134,267 24,200 7,323 165,790 113,361	 375,694 69,648 11,640 456,982 436,376
ACCUMULATED SURPLUS, BEGINNING OF YEAR ACCUMULATED SURPLUS, END OF YEAR			\$ 6,767,095 6,880,456	\$ 6,330,719 6,767,095

See accompanying notes and schedules to the consolidated financial statements

THE CITY OF WINNIPEG CONSOLIDATED STATEMENT OF CHANGES IN NET FINANCIAL LIABILITIES

For the years ended December 31 (in thousands of dollars)

(Budget 2020 (Note 21)		 Actual 2020	 Actual 2019
ANNUAL SURPLUS	\$	202,116	\$ 113,361	\$ 436,376
Amortization of tangible capital assets Proceeds on disposal of tangible capital assets (Gain) loss on disposal of tangible capital assets Change in inventories, prepaid expenses and		280,468 2,433 858	279,943 9,854 (953)	266,623 6,260 5,811
deferred charges Tangible capital assets received as contributions (Note 13 Acquisition of tangible capital assets	3)	440 (70,619) (521,945)	 (3,317) (24,200) (383,844)	 (3,899) (69,648) (804,394)
INCREASE IN NET FINANCIAL LIABILITIES		(106,249)	(9,156)	(162,871)
NET FINANCIAL LIABILITIES, BEGINNING OF YEAR		(841,786)	 (841,786)	 (678,915)
NET FINANCIAL LIABILITIES, END OF YEAR	\$	(948,035)	\$ (850,942)	\$ (841,786)

See accompanying notes and schedules to the consolidated financial statements

THE CITY OF WINNIPEG CONSOLIDATED STATEMENT OF CASH FLOWS

For the years ended December 31 (in thousands of dollars)

(In mousulus of uoliurs)	2020			2019
NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:				
OPERATING Annual surplus	\$	113,361	\$	436,376
Add (deduct) items not impacting cash and cash equivalents Amortization of tangible capital assets Developer contributions-in-kind related to capital (Note 13) Change in other liabilities and employee benefits (Gain) loss on sale of tangible capital assets Other		279,943 (24,200) 16,114 (953) (383)		266,623 (69,648) 11,349 5,811 2,270
Net change in non-cash working capital balances related to operations		383,882 70,529		652,781 58,242
Cash provided by operating activities		454,411		711,023
<i>CAPITAL</i> Acquisition of tangible capital assets Proceeds on disposal of tangible capital assets		(383,844) 9,854		(804,394) 6,260
Cash used in capital activities		(373,990)		(798,134)
FINANCING Debenture and serial debt issued Increase in sinking fund investments Service concession arrangements (retired) financed Increase in bank loans and other debt Other		85,000 (19,032) (4,760) 5,055 25,141		215,152 (16,784) 100,774 20,673 54,589
Cash provided by financing activities		91,404		374,404
<i>INVESTING</i> Net increase in investments		(54,504)		(50,477)
Cash used in investing activities		(54,504)		(50,477)
Increase in cash and cash equivalents		117,321		236,816
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR		670,801		588,097
CASH AND CASH EQUIVALENTS, END OF YEAR	\$	788,122	\$	670,801

See accompanying notes and schedules to the consolidated financial statements

THE CITY OF WINNIPEG NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

Year ended December 31, 2020 (all tabular amounts are in thousands of dollars, unless otherwise noted)

1. Status of The City of Winnipeg

The City of Winnipeg (the "City") is a municipality that was created on January 1, 1972 pursuant to The City of Winnipeg Act, a statute of the Legislature of the Province of Manitoba (the "Province"). The City continued as a body corporate by virtue of the enactment by the Province of The City of Winnipeg Charter on January 1, 2003. The City provides municipal services such as police, fire, ambulance, public works, urban planning, parks and recreation, library and other general government operations. The City owns and operates a number of public utilities, has designated reserves and provides funding support for other entities involved in economic development, recreation, entertainment, convention, and tourism.

On March 11, 2020, the COVID-19 outbreak was declared a pandemic by the World Health Organization. This resulted in governments worldwide, including Canada's federal, provincial and local governments enacting emergency measures to combat the spread of the virus. These measures resulted in the temporary shutdown of various programs and services. As at December 31, 2020, the City programs and services have been altered to ensure compliance with Provincial public health orders and reflect consumer demand.

During the year, the City received Safe Restart funding from the Government of Canada to offset the financial impacts of COVID-19, which has been recognized as revenue in 2020 (Note 18).

Management assessed the financial impact on the City and as at December 31, 2020, the City did not have significant accounting estimate adjustments to reflect the implications of COVID-19. Management believes it has sufficient liquidity to sustain operations.

2. Significant Accounting Policies

These consolidated financial statements have been prepared by management in accordance with Canadian public sector accounting standards as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada. The significant accounting policies are summarized as follows:

a) Basis of consolidation

The consolidated financial statements include the assets, liabilities, reserves, surpluses/deficits, revenues and expenses of those City funds and governmental functions or entities which have been determined to comprise a part of the aggregate City operations based upon control by the City. Inter-fund and inter-corporate balances and transactions have been eliminated.

i) Consolidated entities

The organizations included in the consolidated financial statements are as follows:

Assiniboine Park Conservancy Inc. Winnipeg Arts Council Inc. CentreVenture Development Corporation The Convention Centre Corporation

ii) Government businesses

The investments in North Portage Development Corporation, Park City Commons and River Park South Developments Inc. are reported as government business partnerships. These businesses are accounted for using the modified equity method. Under this method, the government businesses' accounting principles are not adjusted to conform with those of the City and inter-corporate transactions are not eliminated (Note 6).

iii) Partnerships

Economic Development Winnipeg Inc. is reported as a partnership with the proportionate consolidation method being used. Accordingly, fifty percent of the assets, liabilities, revenues and expenses have been included in the City's consolidated financial statements (Schedule 1).

iv) Employees' pension funds

The employees' pension funds of the City are administered on behalf of the pension plans participants by the Board of Trustees of the Winnipeg Civic Employees' Benefits Program (the "EBB") (Pension Fund) for the payment of pension benefits and accordingly are not included in the consolidated financial statements.

v) Group life insurance funds

The group life insurance funds of the City are administered on behalf of group life insurance plans' participants by the Civic and Police Employees' Group Life Insurance Plans Corporation for the payment of life insurance benefits and accordingly are not included in the consolidated financial statements.

b) Basis of accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the creation of a legal obligation to pay.

c) Cash equivalents

Cash equivalents consist of federal and federal guarantee bonds; guaranteed investment certificates; municipal bonds; schedule 1 bank bonds; bankers' acceptances; schedule 2 bankers' acceptances; asset backed commercial paper; and Canada treasury bills. Cash equivalents are recorded at cost, which approximates their quoted market value, and are redeemable on demand.

d) Land held for resale

Land held for resale is recorded at the lower of cost and net realizable value. Cost includes amounts for land acquisition and improvements to prepare the land for sale or servicing.

e) Investments

Bonds are carried at amortized cost. Discounts and premiums arising on the purchase of these investments are amortized over the remaining terms to maturity with annual amortization computed at amounts which, when combined with actual income received, result in a constant effective yield on the amortized book value.

f) Unamortized premium on debt

Debt is reported at face value and is adjusted by premiums which are amortized on a straight-line basis over the term to maturity of the respective debt instrument. The corresponding amortization is recorded as interest expense.

g) Solid waste landfills

The obligation to close and maintain solid waste landfill sites is based on the present value of estimated future expenses, adjusted for estimated inflation. The cost of the City's only active landfill is charged to expenses as the landfill site's capacity is used.

h) Contaminated sites

The City recognizes a liability for remediation of contaminated sites when conditions are identified which indicate non-compliance with environmental legislation. The liability reflects the City's best estimate of the amount required to remediate the site to the current minimum standard of use prior to contamination, as of the financial statement date.

Recorded liabilities are adjusted each year for the passage of time, new obligations, changes in management estimates and actual remediation costs incurred.

i) Deferred revenue

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used in the conduct of certain programs, in the completion of specific work or for the acquisition and construction of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

j) Employee benefit plans

The Winnipeg Civic Employees' Benefits Program is a multi-employer contributory defined benefit program and accordingly contributions are expensed as incurred. The costs of other pensions and other retirement benefits have been accounted for based on actuarially determined amounts using the projected benefit method prorated on services and management's best estimate of retirement ages of employees, salary escalation and plan investment performance. Actuarial gains and losses are amortized on a straight-line basis over the average remaining service period.

In the case of the Winnipeg Police Pension Plan, this plan's by-law provides that, in the event of a funding surplus or deficiency, within certain prescribed constraints, the contribution stabilization reserve will be utilized and amendments made to the rate of cost-of-living adjustments to pensions according to specific rules set out in the by-law. Consequently, actuarial gains and losses are recognized immediately to the extent that they are offset by changes in the plan's contribution stabilization reserve and changes in the plan's accrued benefit obligation for future cost-of-living adjustments to pensions.

k) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the annual surplus, provides the consolidated change in net financial liabilities

i) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

i) Tangible capital assets (continued)

Buildings	10 to 50 years
Vehicles	
Transit buses	18 years
Other vehicles	5 to 10 years
Computer hardware and software	5 to 10 years
Other	
Machinery and equipment	5 to 40 years
Land improvements	5 to 100 years
Water and waste plants and facilities	
Underground networks	50 to 100 years
Sewage treatment plants and lift stations	50 to 75 years
Water pumping stations and reservoirs	50 to 75 years
Flood stations and other infrastructure	20 to 75 years
Transportation	
Roads	10 to 50 years
Bridges and other structures	25 to 75 years

Annual amortization is charged commencing when the asset is available for use.

In certain circumstances, capital project work is charged an administration fee equal to 1.25% of specific costs of the project to a maximum of \$100 thousand on any individual project. In addition, interim financing charges of 2% are also capitalized as part of the project cost funded by the City.

Works of art and historical treasures are not recorded as tangible capital assets.

a) Contributions of tangible capital assets

Developer-contributed tangible capital assets are recorded at their fair value at the date of receipt. The contribution is recorded as revenue.

b) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

c) Service concession arrangements

Service concession arrangements are long-term performance-based approaches for procuring public infrastructure, where the City contracts with a private sector partner who assumes a major share of the responsibility for the delivery of the infrastructure. The operator is compensated over the period of the arrangements. The arrangements are governed by a contract that sets out performance standards and mechanisms for adjusting prices. The contract is binding on the parties to the arrangement and obliges the operator to maintain the tangible capital asset on behalf of the City.

In the case of tangible capital assets, where the operator bears the construction risk, the timing of initial recognition of the service concession asset by the City will be when the tangible capital asset is available for productive use.

ii) Inventories

Inventories held for consumption are recorded at the lower of cost and replacement cost.

l) Tax revenues

Tax revenues result from non-exchange transactions that are compulsorily paid to governments in accordance with the laws and regulations established to provide revenue to the government for public services. The revenue is recognized when the tax has been authorized and the taxable event has occurred.

The City is required by The Public Schools Act to bill, collect and remit provincial education support levies in respect of residential and other properties on behalf of the Province, and school division special levies on behalf of school divisions. The City has no jurisdiction or control over the school divisions' operations or their mill rate increases. Therefore, no tax revenue is recognized in these consolidated financial statements for amounts collected on behalf of school divisions, nor are the assets, liabilities, revenues and expenses, with respect to the operations of the school boards (Note 16).

Property taxation revenue is based on market assessments that are subject to appeal. Therefore, a provision has been estimated for assessment appeals outstanding as at December 31. As well, estimates have been made for property tax amounts owing for prior years that have not yet been assessed at the end of the current fiscal year. By their nature, these estimates are subject to measurement uncertainty and the impact on future financial statements could be material (Note 20).

m) Government transfers

Government transfers are transfers of monetary assets or tangible capital assets to or from the City that are not the result of an exchange transaction, a direct financial return, or expected to be repaid in the future.

Government transfers received are recognized in the consolidated financial statements as revenue in the financial period in which the transfers are authorized, any eligibility criteria have been met, stipulations, if any, have been met and reasonable estimates of the amounts can be determined.

Stipulations attached to transfers to the City that give rise to an obligation on the City's behalf, are deferred in the consolidated financial statements to the extent that the obligation meets the definition of a liability.

n) Loan guarantees

Periodically the City provides loan guarantees on specific debt issued by other entities not consolidated in these financial statements. Loan guarantees are disclosed as contingent liabilities (Note 15c) and no amounts are accrued in the consolidated financial statements until the City considers it likely that the borrower will default on the specified loan obligation. Should a default occur, the City's resulting liability would be recorded in the consolidated financial statements.

o) Use of Accounting Estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions in such areas as employee benefits, the useful life of tangible capital assets, assessment appeals, lawsuits and environmental provisions. These estimates and assumptions are based on the City's best information and judgment and may differ significantly from actual results.

p) Budget

The 2020 budget is included on the consolidated statements of operations and accumulated surplus and change in net financial liabilities. The budget is compiled from the City Council-approved Operating Budget, estimates for controlled entities, adjustments to report the budget on a full accrual basis including capital revenue adjustments, assets capitalized on the statement of financial position, amortization of tangible capital assets and accruals for unfunded liabilities and administrative adjustments to provide for proper comparison to actual results presented herein.

3. Cash and Cash Equivalents

Cush and Cush Equivalents	 2020		2019
Cash Cash equivalents	\$ 80,492 707,630	\$	54,615 616,186
	\$ 788,122	\$	670,801

The average effective interest rate for cash equivalents at December 31, 2020 is 0.43% (2019 - 1.90%).

Cash and cash equivalents exclude \$55.1 million (2019 - \$50.1 million) which has been received from various entities including EBB. The funds are invested on a pooled basis to obtain maximum investment returns.

Cash received for interest during the year is \$35.4 million (2019 - \$39.5 million).

4. Accounts Receivable

5.

		2020		2019
Property, payments-in-lieu and business taxes receivable Allowance for property, payments-in-lieu and business taxes receivable	\$	67,309 (2,849)	\$	60,120 (1,207)
		64,460		58,913
Trade accounts and other receivables		169,310		159,866
Province of Manitoba		35,621		83,391
Government of Canada		13,189		35,428
Allowance for doubtful accounts		(27,134)		(23,936)
		190,986		254,749
	\$	255,446	\$	313,662
. Investments				
		2020		2019
Marketable securities	.		.	110 50 1
Municipal bonds	\$	130,107	\$	119,684
Provincial bonds and bond coupons		34,376		13,859
Federal Entity		20,919		-
Bank and trust companies		6,684		6,585
		192,086		140,128
Manitoba Hydro long-term receivable		220,238		220,238
Other		724		(1,822)
	\$	413,048	\$	358,544

5. Investments (continued)

a) Marketable securities

The aggregate market value of marketable securities at December 31, 2020 is \$212.5 million (2019 - \$148.8 million) and their maturity dates range from 2021 to 2053.

b) Manitoba Hydro long-term receivable

On February 27, 2002, City Council approved Manitoba Hydro's proposal to purchase Winnipeg Hydro from the City. The terms of the proposal included payments to the City of \$25 million per annum commencing in 2002 and for the next four years thereafter; \$20 million per annum for years six through nine; and \$16 million per annum for year ten and continuing thereafter in perpetuity.

The Manitoba Hydro investment represents the sum of the discounted future cash flows of the above annual payments to the City, discounted at the City's historical average long-term borrowing rate.

6. Investment in Government Businesses

a) North Portage Development Corporation

North Portage Development Corporation (the "NPDC") is a government business partnership that is jointly controlled by the Government of Canada, the Province of Manitoba and The City of Winnipeg. The mission of NPDC is to act as a catalyst, encouraging activities for people in the downtown through public and private partnerships and to work to ensure financial self-sufficiency. NPDC is responsible for the continuing renewal and stewardship of two sites in Winnipeg's downtown: the North Portage area and The Forks. NPDC is involved in certain business and core activities regarding the ownership, development and management of its two sites that include land investment properties and public amenities.

b) Park City Commons

On February 17, 2016 the City and EdgeCorp Developments Ltd. entered into an agreement to form Park City Commons joint venture to develop and sell certain land owned by the participants in the community of Transcona.

c) River Park South Developments Inc.

On April 21, 2011, the City and Qualico Developments (Winnipeg) Ltd. entered into an agreement to jointly develop and sell residential land owned by the partners in the River Park South community of Winnipeg.

Summary of investment in government businesses

,	2020		2019	
North Portage Development Corporation (1/3 share) Park City Commons (1/2 share) River Park South Developments Inc. (1/2 share)	\$	19,894 3,202 400	\$	19,512 3,191 410
	\$	23,496	\$	23,113

6. Investment in Government Businesses (continued)

Summary of results of operations

	2020		2019	
North Portage Development Corporation (1/3 share) Park City Commons (1/2 share) River Park South Developments Inc. (1/2 share)	\$	382 11 (10)	\$	307 (8) 236
	\$	383	\$	535

The condensed supplementary financial information of the government business entities are disclosed in schedule 1.

7. Accounts Payable and Accrued Liabilities

		2020			2019		
-	Accrued liabilities Frade accounts payable Accrued interest payable	\$	142,562 115,221 7,351	\$	144,296 136,375 7,016		
8. I	Deferred Revenue	<u>\$</u>	265,134	\$	287,687		
			2020		2019		
I	Federal gas tax transfer Opening balance Revenue earned Inflows	\$	48,207 (66,810) 44,396	\$	31,858 (72,141) 88,490		
	Closing balance		25,793		48,207		
I	Province of Manitoba Opening balance Revenue earned Inflows		29,672 (16,774) 63,267		(8,228) 37,900		
	Closing balance		76,165		29,672		
	Prepayment for services Government of Canada - Rapid Housing Initiative		24,499 12,497		22,127		
		\$	138,954	\$	100,006		

9. Debt

Sinking fund debentures outstanding

Term	Maturity Date	Rate of Interest	Series	By-Law No.	2020	 2019
2006-2036	July 17	5.200	VZ	183/04, 72/06	\$ 60,000	\$ 60,000
2008-2036	July 17	5.200	VZ	72/06B, 32/07	100,000	100,000
2010-2041	June 3	5.150	WB	183/08	60,000	60,000
2011-2051	Nov. 15	4.300	WC	72/06, 183/08, 150/09	50,000	50,000
2012-2051	Nov. 15	3.853	WC	93/11	50,000	50,000
2012-2051	Nov. 15	3.759	WC	120/09, 93/11, 138/11	75,000	75,000
2013-2051	Nov. 15	4.391	WC	93/11, 84/13	60,000	60,000
2014-2045	June 1	4.100	WD	144/11, 23/13, 149/13	60,000	60,000
2014-2045	June 1	3.713	WD	100/12, 23/13, 149/13	60,000	60,000
2014-2051	Nov. 15	3.893	WC	93/11, 145/13	52,568	52,568
2015-2045	June 1	3.828	WD	144/11, 100/12, 23/13, 149/13, 5/15, 61/15	60,000	60,000
2016-2045	June 1	3.303	WD	72/06, 23/13, 149/13, 5/15, 96/15, 40/16	80,000	80,000
2019-2051	Nov. 15	3.499	WC	6520/94, 6774/96, 6973/97, 6976/97, 7751/01, 72/06, 32/07 219/07, 184/08, 136/16	100,000	100,000
2019-2051	Nov. 15	2.667	WC	6976/97, 7751/01 219/07, 184/08, 150/09 40/16, 133/17	120,000	120,000
2020-2051	Nov. 15	2.663	WC	183/04, 150/009, 149/13, 5/15, 40/16 136/16, 133/17	 85,000	 -
					1,072,568	987,568
Equity in Tl	he Sinking Fu	unds (Notes 9a	and b)		 (117,881)	 (98,849)
Net sinking	fund debentu	ires outstanding	3		954,687	888,719
Other debt	outstanding	1				
Service con	cession arran	gement obligat	ions (Note	es 9d and 15d)	279,852	284,612
Bank loans and other with varying maturities up to 2046 and a weighted average interest rate of 2.71% (2019 - 2.78%)					182,732	177,677
Obligations	for leased ta	ngible capital a	ssets (Not	e 9c)	 20,410	 21,565
					1,437,681	1,372,573
Unamortize	d premium o	n debt (Note 9e)		 111,785	 85,489
					\$ 1,549,466	\$ 1,458,062

Debt segregated by fund/organization:

	2020		 2019
General Capital Fund	\$	847,089	\$ 813,542
Transit System		283,578	274,572
Sewage Disposal		186,755	130,639
Waterworks System		111,514	116,505
Fleet Special Operating Agency		46,883	46,778
Consolidated entities		37,906	36,042
Solid Waste Disposal		27,438	30,073
Other		6,284	7,633
Land Drainage		2,019	 2,278
	\$	1,549,466	\$ 1,458,062

Debt to be retired over the next five years and thereafter excluding unamortized premium and equity in sinking funds:

	 2021	 2022	 2023	 2024	 2025	2026+
Sinking fund debentures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,072,568
Other debt	 60,900	 22,787	 22,216	 23,128	 18,631	 335,332
	\$ 60,900	\$ 22,787	\$ 22,216	\$ 23,128	\$ 18,631	\$ 1,407,900

a) As at December 31, 2020, sinking fund assets have a market value of \$263.8 million (2019 - \$199.7 million). Sinking fund assets are mainly comprised of government and government-guaranteed bonds and debentures, which include City of Winnipeg debentures with a carrying value of \$54.6 million (2019 - \$71.6 million) and a market value of \$59.5 million (2019 - \$76.5 million).

- b) For sinking fund securities issued, The City of Winnipeg Charter requires the City to make annual payments to the sinking fund. Sinking fund arrangements are managed in a separate fund by the City. The City is currently paying between 1 to 2% on its outstanding sinking fund debentures. These annual payments are invested for the retirement of the debenture issues on their maturity dates.
- c) Future minimum lease payments together with the balance of the obligation for leased tangible capital assets are as follows:

2021 2022 2023 2024 2025	\$ 2,794 2,930 3,141 5,225 1,301
Thereafter	 14,390
Total future minimum lease payments	29,781
Amount representing interest at a weighted average rate of 8.18%	 (9,371)
Capital lease obligations	\$ 20,410

d) Service concession arrangement obligations are as follows:

	 2020	 2019
Plenary Roads Winnipeg Transitway LP Plenary Roads Winnipeg GP - Disraeli Bridges DBF2 Limited Partnership - Chief Peguis Trail Extension	\$ 136,226 98,955 44,671	\$ 138,538 100,608 45,466
	\$ 279,852	\$ 284,612

Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass

The City has entered into a fixed price contract with Plenary Roads Winnipeg Transitway LP, Plenary Roads Winnipeg Transitway GP Inc. and PCL BRT (Winnipeg) GP Inc. (together, "PRWT") to design, build, finance, and maintain the Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass. The contract was executed in June 2016 and terminates October 2049.

The project reached substantial completion October 2019 with total performance anticipated to be achieved in late 2021. The total project costs are estimated to be \$418.4 million and are to be financed through a Provincial government transfer of \$162.7 million, a \$139.1 million service concession arrangement obligation to PRWT, a payment of \$92.9 million from Infrastructure Canada, sinking fund debentures of \$14.0 million, and other cash consideration of \$9.8 million.

As at December 31, 2020, \$403.1 million was capitalized for assets completed and in use. Monthly capital and interest performance-based payments totaling \$8.4 million annually, for the service concession arrangement obligation, commenced in October 2019, commensurate with commissioning of the project and are payable to termination of the contract with PRWT.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the estimated total project costs of \$418.4 million project is 1.6%. Specifically, the sinking fund debt and service concession arrangement obligation to PRWT bear a combined weighted average interest rate of 4.2%.

The City will also make a monthly performance-based maintenance payment to PRWT as disclosed in Note 15d.

Disraeli Bridges

The City has entered into a fixed-price contract with Plenary Roads Winnipeg GP ("PRW") to design, build, finance and maintain the Disraeli Bridges Project. The contract was executed in March 2010 and terminates in October 2042. The Disraeli Bridges Project was commissioned for use in 2012 with decommissioning of the old structures and construction of a separate pedestrian bridge followed in 2013.

The \$195.0 million project will have been financed through sinking fund debentures (Series WC) of \$25.0 million, a \$109.4 million service concession arrangement obligation to PRW, Federal gas tax revenue of \$50.0 million, and cash consideration paid by the City of \$10.6 million. As at December 31, 2020, \$195.0 million was capitalized for commissioned works. Monthly capital and interest performance-based payments totaling \$9.8 million annually, for the service concession arrangement obligation to PRW commenced in October 2012, commensurate with commissioning the project and are payable to termination of the contract with PRW.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the \$195.0 million project is 5.2%. Specifically, the sinking fund debt and service concession arrangement obligation to PRW bear a combined weighted average interest rate of 7.5%.

The City will also make a monthly performance-based maintenance payment to PRW as disclosed in Note 15d.

Chief Peguis Trail Extension

The City has entered into a fixed-price contract with DBF2 Limited Partnership ("DBF2") to design, build, finance and maintain the Chief Peguis Trail Extension. The contract was executed in September 2010 and terminates in January 2042. The Chief Peguis Trail Extension was commissioned for use in 2011.

The \$107.7 million project will have been financed through a grant of \$23.9 million from PPP Canada, a Provincial government transfer of \$9.0 million, sinking fund debentures (Series WC) of \$18.7 million, a \$50.0 million service concession arrangement obligation to DBF2 and cash consideration paid by the City of \$6.1 million. As at December 31, 2020, \$107.4 million was capitalized. Monthly capital and interest performance-based payments totaling \$4.5 million annually, for the service concession arrangement obligation to DBF2 commenced in January 2012, commensurate with commissioning the project and are payable to termination of the contract with DBF2.

Overall, taking into account the various forms of funding and financing for the project, the effective interest rate incurred by the City based on the full \$107.7 million project is 4.6%. Specifically, the sinking fund debt and service concession arrangement obligation to DBF2 bear a combined weighted average interest rate of 7.2%.

The City will also make a monthly performance-based maintenance payment to DBF2 as disclosed in Note 15d.

- e) Included in the Consolidated Statement of Financial Position are investments of \$112.6 million (2019 \$88.9 million) that will be used for making semi-annual debt service payments on the sinking fund debentures issued with a premium.
- f) Interest on debt recorded in the Consolidated Statement of Operations and Accumulated Surplus in 2020 is \$65.1 million (2019 \$59.0 million) and cash paid for interest during the year is \$64.8 million (2019 \$58.3 million).
- g) On February 27, 2002, City Council approved Manitoba Hydro's proposal to purchase Winnipeg Hydro from the City . As part of the purchase agreement, The City of Winnipeg Sinking Fund Trustees are required to hold Manitoba Hydro Electric Bonds issued by Manitoba Hydro to the City of Winnipeg in connection with the Winnipeg Hydro portion of the City's debt. The bonds were issued for the purpose of enabling the City to repay the Winnipeg Hydro portion of the City's debt, and were issued with identical terms and conditions as to par value, interest and date of maturity as the Winnipeg Hydro portion of the City's debt. The bonds are guaranteed by the Province of Manitoba and are non-transferable and non-redeemable prior to maturity. This debt has been defeased under this arrangement, and accordingly, is not reported in the Consolidated Statement of Financial Position. The book value of this debt as at December 31, 2020 is \$60.0 million (2019 \$60.0 million).

10. Other Liabilities

	 2020	 2019
Landfill	\$ 65,040	\$ 54,549
Expropriation	50,520	55,874
Contaminated sites Veolia agreement (Note 15e)	5,787 2,490	7,347 2,206
Developer deposits and other	 2,490	 2,200 9,955
	\$ 134,228	\$ 129,931

Landfill

Included in landfill liabilities is the estimated total landfill closure and post-closure care expenses. The estimated liability for the City's only active landfill is recognized as the landfill site's capacity is used. Estimated total expenses represent the sum of the discounted future cash flows for future closure and post-closure care activities discounted at the City's average, long-term borrowing rate of 4.0% (2019 - 4.0%). Amounts to be accrued in future years as the landfill's capacity is consumed are estimated at \$29.6 million.

Landfill closure and post-closure care requirements have been defined in accordance with The Environment Act and include final covering and landscaping of the landfill, pumping of ground, methane gas and leachate management, and ongoing environmental monitoring, site inspection and maintenance. The reported liability is based on estimates and assumptions with respect to events extending over a greater than 100 year period using the best information available to management. Future events may result in significant changes to the estimated total expenses, capacity used or total capacity and the estimated liability, and would be recognized prospectively, as a change in estimate, when applicable.

The estimated remaining capacity of the City's one remaining landfill, the Brady Road Landfill Site, is 83% of its total capacity and its remaining life is estimated to be over 100 years after which perpetual post-closure maintenance is required.

The Landfill Rehabilitation Reserve was established for the purpose of providing funding, over time, for closure and post-closure landfill needs including leachate management, environmental monitoring and site restoration costs for active and closed landfills maintained under the responsibility of the City. It is financed through a monthly transfer from the Solid Waste Disposal Fund based on tonnages processed at the landfill. As at December 31, 2020, the reserve had a balance of \$5.1 million (2019 - \$8.0 million) (Schedule 3).

Contaminated sites

As of December 31, 2020, the liability for contaminated sites includes sites associated with former City operations, sites acquired through tax forfeiture, and historical acquisition of properties. The nature of contamination includes chemicals, heavy metals, salt, and other organic and inorganic contaminants. The sources of contamination include underground fuel storage tanks, rail lines, fuel handling, vehicle storage and maintenance, snow storage and stockyards.

Liability estimates are based on environmental site assessments or are derived by extrapolating remediation costs incurred by the City for similar sites.

11. Accrued Employee Benefits and Other

	 2020	 2019
Retirement allowance - accrued obligation Unamortized net actuarial (loss) gain	\$ 88,730 (332)	\$ 88,184 791
Retirement allowance - accrued liability Vacation Workers' compensation Compensated absences Other	 88,398 65,277 56,113 31,290 10,149	 88,975 61,578 52,614 27,437 8,806
	\$ 251,227	\$ 239,410

Under the retirement allowance programs, upon retirement, death or termination of service under certain conditions (excluding resignation), qualifying employees maybe entitled to a cash pay-out based on the value of the employees' remaining accumulated sick leave bank. In addition, certain employees maybe entitled to a severance benefit based on length of service. Adjustments arising from plan amendments, changes in assumptions, and experience gains and losses are amortized on a straight-line basis over 15.0 years (2019 - 15.7 years), which represents the expected average remaining service life of the employee group. Amortization is calculated beginning in the year following the year the actuarial gains or losses occur.

The City measures its accrued retirement allowance obligation as at December 31 of each year. An actuarial valuation of the obligation was calculated as of July 31, 2020. The results of this valuation were extrapolated to the financial reporting date of December 31, 2020 using year-end assumptions.

Information about the City's retirement allowance benefit plan is as follows:

	 2020	 2019
Retirement allowance - accrued liability Balance, beginning of year Current service cost Interest cost Amortization of net actuarial (gain) loss Benefit payments	\$ 88,975 5,513 2,330 314 (8,734)	\$ 89,287 4,959 2,747 (40) (7,978)
Balance, end of year	\$ 88,398	\$ 88,975
Retirement allowance expense consists of the following:		
Current service cost Interest cost Amortization of net actuarial (gain) loss	\$ 5,513 2,330 314	\$ 4,959 2,747 (40)
	\$ 8,157	\$ 7,666

11. Accrued Employee Benefits and Other (continued)

The significant actuarial assumptions adopted in measuring the retirement allowance obligation for the year ended December 31 are as follows:

	2020	2019
Discount rate on liability	1.80%	2.60%
General increases in pay	2.50 - 3.00%	2.50 - 3.00%

Demographic assumptions such as utilization of sick leave credits, salary increases as a result of increments and promotion, continuation of employment and the probability of retirement or death in future years are based on employment experience.

Compensated absences represent benefits expected to be paid during future employee absences in respect of sick leave days earned in previous years. The unamortized net actuarial losses related to the compensated absences at December 31, 2020 is \$29.7 million (2019 - \$20.3 million).

12. Pension Costs and Obligations

a) Winnipeg Civic Employees' Benefits Program

The Winnipeg Civic Employees' Benefits Program (the "Benefits Program") is a multi-employer benefit program governed by an independent board of trustees and a trust agreement that limits the City's contribution rate. Accordingly, the Benefits Program is accounted for similar to a defined contribution benefits program. The Benefits Program provides pension and disability benefits to all City of Winnipeg employees, other than police officers, and to employees of certain other participating employers.

Members' contribution rates were 9.5% of their Year's Maximum Pensionable Earnings under the Canada Pension Plan and 11.8% of pensionable earnings in excess of the Year's Maximum Pensionable Earnings in 2020, and for future years, consistent with 2019. The City and participating employers are required to make matching contributions.

An actuarial valuation of the Benefits Program was prepared as at December 31, 2019, which indicated an excess of actuarial value of program assets over actuarial liabilities of \$189.2 million. The Pension Trust Agreement specifies how actuarial surpluses can be used but does not attribute actuarial surpluses to individual employers. However, a portion of actuarial surpluses is allocated to a City Account that the City and other participating employers may use to finance reductions in their contributions. In the event of unfavourable financial experience, additional amounts may be transferred from the City Account to cover a funding deficiency.

The balance of the City Account at December 31, 2020 was nil (2019 - nil).

Total contributions by the City to the Benefits Program in 2020 were \$52.9 million (2019 - \$44.9 million), which were expensed as incurred.

b) Winnipeg Police Pension Plan

The Winnipeg Police Pension Plan (the "Plan") is a contributory defined benefit plan, providing pension benefits to police officers. Members are required to make contributions at the rate of 8% of pensionable earnings. The City is required to finance the cost of the plan's benefits other than cost-of-living adjustments and to contribute 2% of pensionable earnings in respect of cost-of-living adjustments. A contribution stabilization reserve has been established by the Plan to maintain the City's contribution rate at 8% of pensionable earnings, when permitted under provincial pension legislation. The Plan incorporates a risk-sharing arrangement under which actuarial surpluses are first allocated to maintain the rate of cost-of-living adjustments to pensions at 75% of the inflation rate and maintain the contribution stabilization reserve. Thereafter actuarial surpluses are shared equally between the City and Plan members. Funding deficiencies are resolved through reductions in the Plan's contribution stabilization reserve and the rate of cost-of-living adjustments to pensions.

An actuarial funding valuation of the Plan was prepared as of December 31, 2019. The valuation revealed a funding deficit, which, in accordance with the terms of the Plan, was resolved by a decrease in the contribution stabilization reserve and by decreasing the rate of cost-of-living adjustments to pensions from 55.4% to 52.7% of the inflation rate.

An actuarial valuation of the Plan as of December 31, 2020 is to be prepared and filed with the Office of the Superintendent - Pension Commission. In addition to a calculation of the actuarial surplus or funding deficiency, in accordance with pension legislation in Manitoba, the Plan must also be valued under the hypothetical scenario that the Plan is wound up and members' benefit entitlements settled on the valuation date. As of the date of the last valuation of the Plan that was filed with the Office of the Superintendent - Pension Commission, December 31, 2017, the actuarial valuation showed that the Plan has a solvency excess at December 31, 2017 under this wind-up scenario.

The results of the December 31, 2019 actuarial valuation of the Plan were extrapolated to December 31, 2020. In accordance with the terms of the Plan, extrapolated surpluses and deficiencies are resolved through transfers to and from the contribution stabilization reserve and increases or reductions in the rate of cost-of-living adjustments to pensions. The principal long-term assumptions on which the extrapolation was based were: discount rate of 4.75% per year (2019 - 4.95%); inflation rate of 2.00% per year (2019 - 2.00%); and general pay increases of 3.25% per year (2019 - 3.25%) The accrued pension obligation was valued using the projected benefit method pro-rated on services.

Based on this valuation and extrapolation, the Plan's assets, accrued pension obligation and pension expenses are as follows:

	 2020	 2019
Plan assets: Fair value, beginning of year Employer contributions Employee contributions and transfers Benefits and expenses paid Net investment income	\$ 1,724,937 30,575 15,777 (62,052) 157,123	\$ 1,527,489 29,862 13,877 (56,536) 210,245
Fair value, end of year Actuarial adjustment	 1,866,360 (135,091)	 1,724,937 (104,033)
Actuarial value, end of year	\$ 1,731,269	\$ 1,620,904
Accrued pension costs and obligations: Beginning of year Interest on accrued pension obligation Current period benefit cost Actuarial loss (gain) Benefits and expenses paid	\$ 1,589,268 78,440 52,798 37,840 (62,052)	\$ 1,464,401 76,626 46,813 57,964 (56,536)
End of year	\$ 1,696,294	\$ 1,589,268
Funded status	\$ 34,975	\$ 31,636
Less: contribution stabilization reserve	 (34,975)	 (31,636)
Actuarial surplus	\$ -	\$ -
Expenses related to pensions:	 2020	 2019
Current period benefit cost Amortization of actuarial gains Less: employee contributions and transfers	\$ 52,798 (5,040) (15,777)	\$ 46,813 (398) (13,877)
Pension benefit expense	 31,981	 32,538
Interest on accrued benefit obligation Expected return on plan assets	 78,440 (79,846)	 76,626 (79,302)
Pension interest income	 (1,406)	 (2,676)
Total expenses related to pensions	\$ 30,575	\$ 29,862

The actuarial value of the Plan's assets is determined by averaging over five years differences between the pension fund's net investment income and expected investment income based on the expected rate of return.

Total contributions made by the City to the Plan in 2020 were \$30.6 million (2019 - \$29.9 million). Total employee contributions to the Plan in 2020 were \$13.5 million (2019 - \$13.2 million). Benefits paid from the Plan in 2020 were \$60.7 million (2019 - \$55.2 million).

The expected rate of return on Plan assets in 2020 was 4.95% (2019 - 5.25%). The actual rate of return, net of investment expenses, on the fair value of Plan assets in 2020 was 9.15% (2019 - 13.82%).

As the City's contributions to the Plan each year are equal to its pension expense, no accrued pension asset or liability is reflected in the Consolidated Statement of Financial Position. As noted above, the Plan provides that within certain prescribed constraints, in the event of a funding deficiency, a transfer from the contribution stabilization reserve and amendments to the rate of cost-of-living adjustments to pensions will be utilized to resolve the deficiency, and vice versa in the event of a surplus. The above extrapolation anticipates that the funding deficit at December 31, 2020 will be resolved through transfers from both the city account and contribution stabilization reserve and a decrease in the rate of cost-of-living adjustments.

c) Councillors' Pension Plan

i) Pension Plan Established Under By-Law Number 3553/83

On November 2, 1992, the pension plan provided to members of City Council was terminated, thereby not allowing new members to be accepted to the plan and current members being entitled to receive retirement benefits once they become eligible. In 2020, the City paid out \$0.3 million (2019 - \$0.3 million). An actuarially determined pension obligation of \$3.6 million (2019 - \$3.6 million) has been reflected in the accrued employee benefits and other liability on the Consolidated Statement of Financial Position.

ii) Pension Plan Established Under By-Law Number 7869/01

On November 22, 2000, City Council adopted the policy that effective January 1, 2001, a Council Pension Plan be created for all members of City Council for The City of Winnipeg.

d) Group Life Insurance Plan

Employees of the City who are members of the Civic Employees' Pension Plan or the Winnipeg Police Pension Plan must become members of the Civic Employees' Group Life Insurance Plan and the Police Employees' Group Life Insurance Plan, (the "Plans") respectively. These plans provide life insurance for members while employed and can be continued into retirement at the employees' option. Plan members and the City share the cost of basic life insurance until retirement. An actuarial valuation as of December 31, 2019 indicated that this post-retirement liability is fully funded.

During 2015, City Council approved by-law 80/2015 in respect of the Plans. The purpose of the by-law was to transfer the plans' administration from the Winnipeg Civic Employees' Benefits Program and the Winnipeg Police Pension Board to The Civic and Police Employees' Group Life Insurance Plans Corporation ("CPEGLIPCo"). The Province of Manitoba approved the establishing of CPEGLIPCo as a municipal corporation. The benefits offered by the plans have not changed.

An actuarial valuation of the Plans was prepared as of December 31, 2019 and the results were extrapolated to December 31, 2020. The principal long-term assumptions on which the valuation was based were: discount rate of 5.00% per year (2019 - 5.00%); and general pay increases of 3.25% per year (2019 - 3.25%). The accrued group life insurance obligation was valued using the projected benefit method pro-rated on services. Based on this valuation and extrapolation, the funded status of the Plans is as follows:

	 2020	 2019
Group life insurance plan assets, at actuarial value	\$ 180,061	\$ 172,282
Accrued post-retirement life insurance obligations	\$ 100,970	\$ 93,722

13. Tangible Capital Assets

	Net Book Value			alue
		2020		2019
General				
Land	\$	316,765	\$	316,045
Buildings		865,033		875,977
Vehicles		229,662		223,161
Computer		42,154		38,797
Other		284,990		289,844
Infrastructure				
Plants and facilities		608,944		619,525
Roads		1,880,512		1,813,470
Underground and other networks		2,327,724		2,308,211
Bridges and other structures		668,622		682,304
		7,224,406		7,167,334
Assets under construction		471,707		410,085
	\$	7,696,113	\$	7,577,419

For additional information, see the Consolidated Schedule of Tangible Capital Assets (Schedule 2).

During the year, there were no write-down of tangible capital assets (2019 - \$0.6 million). Interest capitalized during 2020 was \$3.7 million (2019 - \$4.0 million). In addition, roads and underground networks contributed to the City totaled \$24.2 million in 2020 (2019 - \$69.6 million) and were capitalized at their fair value at the time of receipt.

Included in the above net book values are \$647.7 million (2019 - \$657.6 million) of tangible capital assets that were acquired through service concession arrangements. The amount includes estimated, yet to be determined settlements for land expropriations.

14. Accumulated Surplus

Accumulated surplus consists of the following:

	 2020	 2019
Invested in tangible capital assets	\$ 6,311,139	\$ 6,235,368
Reserves (Schedule 3)	412,996	425,482
Other surplus accumulated in utility operations,		
consolidated entities and other	234,325	165,011
Manitoba Hydro long-term receivable (Note 5)	220,238	220,238
Equity in government businesses (Note 6)	23,496	23,113
Unfunded expenses to be funded from future revenues:		
Accrued employee benefits and other	(247,963)	(236,314)
Landfill (Note 10)	(65,040)	(54,549)
Contaminated sites (Note 10)	(5,787)	(7,347)
Canadian Museum for Human Rights grant	 (2,948)	 (3,907)
	\$ 6,880,456	\$ 6,767,095

Invested in tangible capital assets represents equity in non-financial assets, which is either a portion or the entire accumulated surpluses of specific funds consolidated in these statements. For those funds, where a portion of their accumulated surplus is allocated to invested in tangible capital assets, the amount is determined based on tangible capital assets less debt.

15. Commitments and Contingencies

The significant commitments and contingencies existing at December 31, 2020 are as follows:

a) Operating leases

The City has entered into a number of lease agreements mainly for the lease of accommodations for civic offices and office equipment. Future minimum lease payments on operating leases are as follows:

2021	\$ 8,718
2022	8,070
2023	7,499
2024	7,292
2025	6,747
Thereafter	 44,454
	\$ 82,780

b) Legal obligations

As part of the normal course of operations, lawsuits are pending against the City. The final outcome with respect to actions that will arise from these lawsuits as at December 31, 2020 cannot be predicted with certainty. Where the occurrence of future events is considered likely to result in a loss with respect to an existing condition and the amount of loss can be reasonably estimated, amounts have been recorded in the consolidated financial statements. Where the occurrence of future events is considered undeterminable, no amount has been accrued in the financial statements.

c) Loan guarantees

The City has also unconditionally guaranteed the payment of principal and interest on capital improvement loans for several organizations. The outstanding balance on these loans as at December 31, 2020 is \$36.1 million (2019 - \$40.4 million). The City does not anticipate incurring future payment on these guarantees, and no amount has been accounted as a liability accordingly.

Some of the capital projects related to guarantees are in progress at year-end, meaning that the full line of credit has not been used. The at risk amount is \$38.9 million (2019 - \$43.7 million).

d) Service concession arrangements

- i) As disclosed in Note 9(d), the City will pay DBF2 a monthly performance-based maintenance payment related to the Chief Peguis Trail Extension contract. The monthly payment totaling \$1.5 million annually is to be adjusted by CPI, is payable commencing January 2012 until the termination of the contract with DBF2 in January 2042.
- **ii**) As disclosed in Note 9(d), the City will pay PRW a monthly performance-based maintenance payment related to the Disraeli Bridges Project contract. The monthly payment totaling \$1.8 million annually is to be adjusted by CPI, is payable commencing October 2012 until the termination of the contract with PRW in October 2042.
- iii) As disclosed in Note 9(d), the City will pay a monthly performance-based maintenance payment to PRWT related to the South West Rapid Transitway (Stage 2) project. The monthly payment averaging \$3.2 million annually is to be adjusted by CPI and is payable commencing October 2019 until the termination of the contract with PRWT in October 2049.

e) Veolia agreement

On April 20, 2011, the City entered into an agreement ("Agreement") with VWNA Winnipeg Inc. ("Veolia") for the provision of expert advice to the City to assist with construction and operating improvements to the City's sewage treatment system (the "Program"). The Agreement commenced May 1, 2011, and has a term of 30 years, subject to certain termination provisions.

The City's sewage treatment system treats and handles wastewater and resulting residuals at its existing three major sewage treatment facilities, the South End, West End and North End Water Pollution Control Centres (the "Facilities"). Veolia's role is to provide services to the City. Representatives of Veolia are working collaboratively with representatives of the City providing advice and recommendations in respect of the City's (i) management and operation of the Facilities (ii) assessment, planning and delivery of upgrades and capital modification to the Facilities; and (iii) assessment, planning and delivery of operational improvement to the Facilities during the term of this agreement. The Program does not include the City's supply of water or its waterworks system or work relating to the collection system or land drainage system.

Under the Agreement, the City: retains complete ownership of all the sewage system assets; continues to exercise control over the sewage treatment systems by means of City Council budget approvals and by setting service quality standards that will be reported publicly on a regular basis; continues to control operating and maintenance parameters by which the sewage system shall operate; and retains full accountability for compliance with regulatory permits and licenses.

Decisions for the sewage treatment system are made by the City based upon the best advice of City management and Veolia experts working together.

15. Commitments and Contingencies (continued)

The Agreement provides both parties with a variety of responsibilities, rights, protections, and obligations reflecting reasonable commercial terms.

Compensation to Veolia under the Agreement includes the following components:

- 1. Reimbursement of Veolia's actual direct costs related to the Program ("Direct Costs");
- 2. An agreed-upon margin percentage which is applied to Direct Costs of the Program. The quantum of the margin percentage is dependent on the nature of the cost ("Fee");
- 3. For capital projects and operations under the Program, a target cost is to be set. Veolia is to receive a share of the savings when actual operating costs and/or capital costs are below target costs ("Gainshare"). Veolia is to receive a share of the expense when actual operating costs and/or capital costs are above target costs ("Painshare"); and
- 4. Key performance indicators ("KPIs") will be established under the Program. Veolia is to earn amounts for achieving or completing established KPIs ("KPI earnings"), and to be deducted amounts for failing to achieve minimum KPIs ("KPI Deductions").
- 5. Positive interest adjustment to the Earnings at Risk Account ("EARA")

The Agreement only guarantees payment to Veolia in respect of the Direct Costs incurred in providing services as indicated in item 1 in the above paragraph.

Amounts earned by Veolia over the term of the Agreement (Fee, Gainshare, KPI earnings and EARA interest adjustment) are credited to an Earning at Risk Account ("EARA"- (note 10)). Painshare and KPI deductions reduce the EARA. All of these amounts remain at risk for the duration of the Agreement and are not guaranteed to be paid to Veolia, and by their nature, are dependent on the financial and overall results of the Program.

Veolia's withdrawals of amounts from the EARA are subject to certain limits and security posting requirements. In 2020, Veolia withdrew \$2.1 million (2019 - \$1.6 million) from EARA and replaced this at risk amount with a standby letter of credit.

If at the end of the 30-year term the EARA is negative, Veolia must repay the City this amount.

The Agreement requires a Performance Guarantee Security ("PGS"), which is a letter of credit and performance bond that together provide security to the City. In addition to the PGS, Veolia provides a Parental Guarantee by its parent company.

f) Forgivable loans

The City has received funding from the federal and provincial governments for the purchase of certain properties. Repayment of this funding is not required as long as the properties operate as an affordable housing complex or offer services for the homeless. As at December 31, 2020, the forgivable loans totaled \$2.0 million (2019 - \$2.4 million).

16. Taxation

	 2020	 2019
Municipal and school property taxes	\$ 1,309,949	\$ 1,271,658
Payments-in-lieu of property (municipal and school) and business taxes	 52,150	 52,030
	1,362,099	1,323,688
Payments to Province and school divisions	 (732,304)	 (713,974)
Net property taxes and payments-in-lieu of property taxes available for municipal purposes	629,795	609,714
Local improvement and frontage levies	65,499	64,256
Business taxes and license-in-lieu of business taxes	57,839	55,442
Electricity and natural gas sales taxes	21,213	21,958
Amusement and accommodation taxes and mobile home licences	 5,648	 13,218
	\$ 779,994	\$ 764,588

The property tax roll includes school taxes of \$701.5 million (2019 - \$683.3 million) assessed and levied on behalf of the Province and school divisions. Payments-in-lieu of school taxes assessed in 2020 totalled \$30.8 million (2019 - \$30.7 million) and are treated the same as school taxes. School taxes and payments-in-lieu of school taxes are remitted to the Province and school divisions based upon a formula and schedule set by the Province. If property taxes are reduced due to an assessment reduction, the City is required by legislation to fund the repayment of both the municipal and school taxes with applicable interest.

Business taxes do not include the amount of levy imposed for business improvement zones of \$6.4 million (2019 - \$6.2 million).

17. Sales of Services and Regulatory Fees

	 2020	 2019
Water sales and sewage services Other sales of goods and services Regulatory fees Transit fares	\$ 329,591 103,005 76,834 47,194	\$ 321,346 141,075 103,236 87,422
	\$ 556,624	\$ 653,079

18. Government Transfers

. Government Transfers		2019			
Operating Province of Manitoba					
Municipal Operating Grant Public Safety	\$	139,804 23,955	\$	139,282 24,759	
Less: Support for Provincial Programs		163,759 (23,650)		164,041 (23,650)	
		140,109		140,391	
Transfer for paramedic services Other		46,378 19,874		40,856 13,820	
		206,361		195,067	
Government of Canada					
Federal Safe Restart Other		74,497 6,721		3,869	
		81,218		3,869	
Total Operating		287,579		198,936	
Capital					
Province of Manitoba Accelerated Regional Road Renewal Project		15,805		8,253	
Local Street Renewal Program		10,184		- 0,233	
Waverley underpass		2,566		6,692	
Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass		2,335		135,123	
Public Transit Infrastructure Fund		306		5,155	
Sewage Other		- 6,267		176 2,445	
ould		<u> </u>			
		37,463		157,844	
Government of Canada					
Federal gas tax (Note 8) Accelerated Regional Road Renewal Project		66,810 15,805		72,141	
Public Transit Infrastructure Fund		3,703		8,253 20,555	
Waverley underpass		2,581		6,723	
Assiniboine Park Conservancy		2,291		11,234	
Southwest Rapid Transitway (Stage 2) and Pembina Highway Underpass		1,321		86,879	
Other		4,293		12,065	
		96,804		217,850	
Total Capital		134,267		375,694	
	\$	421,846	\$	574,630	

In accordance with the recommendations of the Public Sector Accounting Board, government transfers, to the extent a liability does not exist, and developer contributions-in-kind related to capital acquisitions are required to be recognized as revenue in the consolidated financial statements in the period in which the tangible capital assets are acquired.

19. Land Sales and Other Revenue

	 2020	 2019
Land sales Contributions in lieu of land dedication Income from government businesses (Note 6) Other	\$ 5,383 1,947 383 8,335	\$ 12,264 1,143 535 12,743
	\$ 16,048	\$ 26,685
20. Expenses by Object	 2020	 2019
Salaries and benefits Goods and services Amortization of tangible capital assets Interest Impact Fee refunds* Other expenses	\$ 906,039 424,602 279,943 65,142 36,995 14,848	\$ 898,682 463,660 266,623 59,017 - 15,897
	\$ 1,727,569	\$ 1,703,879

* On July 8, 2020, Manitoba Court of Queen's Bench ruled that, while the City has the power or authority to impose an impact fee generally, the by-law and resolution regarding the impact fees "imposes a constitutionally invalid indirect tax" and ordered the City to refund the fees paid together with any interest earned on the funds. The City began processing refund payments November 30, 2020 with all refunds completed by December 31, 2020.

21. Budget

On December 16, 2020 Council approved the 2021 budget for the City of Winnipeg, including operating budgets for tax supported, utility, special operating agency and reserve operations as well as a capital budget. Included in the Council approved 2021 budget document is the 2020 and 2021 consolidated budgets that considers inter-fund transaction eliminations, tangible capital asset based revenues and amortization, controlled entity operations and the accrual of unfunded expenses. The resulting 2020 consolidated budget has been utilized in these consolidated financial statements.

22. Property and Liability Insurance

The City purchases comprehensive insurance coverage for property and liability with a self-insured retention level of \$250 thousand per claim for most of the policies. The City has established an Insurance Reserve (Schedule 3) that enables the City to carry a large self-insured retention level which mitigates the effect of poor claims experience in any given year.

23. Segmented Information

The City of Winnipeg is a diversified municipal government institution that provides a wide range of services to its citizens, including police, fire, ambulance, public transit and water. For management reporting purposes the City's operations and activities are organized and reported by fund. Funds were created for the purpose of recording specific activities to attain certain objectives in accordance with special regulations, restrictions or limitations.

23. Segmented Information (continued)

For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. Therefore, certain allocation methodologies are employed in the preparation of segmented financial information. The General Revenue Fund reports on municipal services that are funded primarily by taxation such as property and business tax revenues. Taxation and payments-in-lieu of taxes are apportioned to General Revenue Fund services based on the Fund's net surplus. Certain government transfers, transfers from other funds, and other revenues have been apportioned based on a percentage of budgeted expenses.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 2. For additional information, see the Consolidated Schedule of Segment Disclosure - Service (Schedule 4).

City services are provided by departments and their activities are reported in these funds. Certain departments that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

Protection

Protection is comprised of the Police Service and Fire Paramedic Service departments. The mandate of the Police Service department is to ensure the safety of the lives and property of citizens; preserve peace and good order; prevent crimes from occurring; detect offenders; and enforce the law. The Fire Paramedic Service department is responsible for providing fire suppression service; fire prevention programs; and training and education related to prevention, detection or extinguishment of fires. It is also responsible for pre-hospital emergency paramedical care and the transport of the sick and injured; for handling hazardous materials incidents; for the mitigation of calamitous incidents; and for the evacuation of people when in charge at an incident.

Community Services

The Community Services department provides public services that contribute to neighbourhood development and sustainability through the provision of recreation and leisure services such as fitness and aquatic programs. It provides public services that contribute to healthy communities through partnerships, promotion, prevention, protection and enforcement. The department also contributes to the information needs of the City's citizens through the provision of library services.

Planning

The Planning, Property and Development department provides a diverse bundle of services. It manages urban development for business interests, environmental concerns, heritage matters, local neighbourhoods and the downtown through city planning, community development and parks and riverbank planning. It ensures an acceptable quality of building construction and maintenance of properties through enforcement of construction codes and building standards. It facilitates economic development by providing services for the approval of all land development plans, the processing of building permit applications and the provision of geomatics services, as well as providing cemetery services to citizens.

Public Works and Garbage Collection

The Public Works department is responsible for the delivery of municipal public works services related to the planning, development and maintenance of roadway systems, the maintenance of parks and open space, and street lighting. The Water and Waste department is responsible for garbage collection operations.

23. Segmented Information (continued)

Transit System Fund

The Transit department is responsible for providing local public transportation service.

Water and Waste Funds

The Water and Waste department consists of four distinct utilities - water, wastewater, land drainage and solid waste disposal. The department provides drinking water to citizens of Winnipeg, collects and treats wastewater, and provides collection, disposal and waste minimization programs and facilities for solid waste. Their garbage collection operations are reported in the General Revenue Fund and are included in the Public Works and Garbage Collection segment.

24. Contractual Rights

Developer contributions

The City has entered into a number of property development agreements which require the developers to contribute various infrastructure assets to the City, including roads and underground networks. The timing and extent of these future contributions vary depending on development activity and fair value of the assets received at time of contribution, which cannot be determined with certainty at this time.

25. Comparative Figures

Certain comparative figures have been reclassified to conform to the presentation made in the current year.

THE CITY OF WINNIPEG CONSOLIDATED SCHEDULE OF GOVERNMENT BUSINESSES AND PARTNERSHIP

As at and for the years ended (in thousands of dollars)

(in mousanus of uonars)		GOVERNMENT BUSINESSES														PARTNERSHIP						
	velopment on l		Park City Decen			River Park South Developments Inc. December 31					То]	pment 1								
		2020		2019		2020		2019		2020		2019		2020		2019		2020		2019		
Financial Position Assets	.	7 001	.	5 002	•	2.020	*	4.071	.	0.544	.	2 701	•	10.054	.	10 745	•	4 < 55	.	2.042		
Current Capital Other	\$	5,881 76,496 613	\$	5,893 75,805 766	\$	3,929	\$	4,071	\$	2,566 - -	\$	2,781	\$	12,376 76,496 613	\$	12,745 75,805 766	\$	4,657 677 -	\$	3,942 544 -		
	\$	82,990	\$	82,464	\$	3,929	\$	4,071	\$	2,566	\$	2,781	\$	89,485	\$	89,316	\$	5,334	\$	4,486		
Liabilities Current Long-term	\$	4,073 19,234	\$	4,263 19,665	\$	712	\$	864 -	\$	1,766 -	\$	1,962	\$	6,551 19,234	\$	7,089 19,665	\$	214 1,812	\$	421 959		
		23,307		23,928		712		864		1,766		1,962		25,785		26,754		2,026		1,380		
Net equity		59,683		58,536		3,217		3,207		800		819		63,700		62,562		3,308		3,106		
	\$	82,990	\$	82,464	\$	3,929	\$	4,071	\$	2,566	\$	2,781	\$	89,485	\$	89,316	\$	5,334	\$	4,486		
City share	\$	19,894	\$	19,512	\$	3,202	\$	3,191	\$	400	\$	410	\$	23,496	\$	23,113	\$	1,654	\$	1,553		
Results of Operations Revenues Expenses	\$	18,641 17,494	\$	15,989 15,070	\$	2	\$	- 16	\$	- 20	\$	- (471)	\$	18,641 17,516	\$	15,989 14,615	\$	7,152 6,950	\$	7,520 7,360		
Net income (loss)	\$	1,147	\$	919	\$	(2)	\$	(16)	\$	(20)	\$	471	\$	1,125	\$	1,374	\$	202	\$	160		
City share	\$	382	\$	307	\$	11	\$	(8)	\$	(10)	\$	236	\$	383	\$	535	\$	101	\$	80		

¹ The City proportionally consolidates fifty percent of Economic Development Winnipeg's assets, liabilities, revenues and expenses with adjustments to their results including elimination of transactions with the City, such as grants provide by the City and recording the City's portion of the Special Event Marketing Fund.

GOVERNMENT

Schedule 1

THE CITY OF WINNIPEG CONSOLIDATED SCHEDULE OF TANGIBLE CAPITAL ASSETS

As at December 31

(in thousands of dollars)

		Land ¹	E	Buildings	,	Vehicles	C	omputer	Other
Cost									
Balance, beginning of year Add:	\$	316,045		1,355,056		466,650		184,768	585,324
Additions during the year		8,595		26,788		36,898		14,008	28,488
Less: Disposals during the year		7,875		4,642		22,500		1,613	 1,810
Balance, end of year		316,765		1,377,202		481,048		197,163	 612,002
Accumulated amortization									
Balance, beginning of year Add:		-		479,079		243,489		145,971	295,480
Amortization		-		35,856		29,703		10,651	33,145
Less: Accumulated amortization									
on disposals		-		2,766		21,806		1,613	 1,613
Balance, end of year		<u> </u>		512,169		251,386		155,009	 327,012
Net Book Value of Tangible Capital Assets	\$	316,765	\$	865,033	\$	229,662	\$	42,154	\$ 284,990

¹ Included in land additions is \$1.4 million of land transfers from land held for resale.
 ¹ Included in land disposals is \$1.9 million of land transfers to land held for resale.

	Infrast	ructure		Totals							
Plants and Facilities	Roads	Underground and Other Networks	Bridges and Other Structures	Assets Under Construction	2020	2019					
973,348	3,164,095	3,515,812	981,993	410,085	11,953,176	\$ 11,131,465					
7,579	152,598	70,330	2,538	61,622	409,444	872,771					
<u> </u>	4,020	1,357			43,817	51,060					
980,927	3,312,673	3,584,785	984,531	471,707	12,318,803	11,953,176					
353,823	1,350,625	1,207,601	299,689	-	4,375,757	4,148,122					
18,160	85,403	50,805	16,220	-	279,943	266,623					
<u> </u>	3,867	1,345			33,010	38,988					
371,983	1,432,161	1,257,061	315,909		4,622,690	4,375,757					
\$ 608,944	\$ 1,880,512	<u>\$ 2,327,724</u>	\$ 668,622	<u>\$ 471,707</u>	\$ 7,696,113	\$ 7,577,419					

THE CITY OF WINNIPEG CONSOLIDATED SCHEDULE OF RESERVES

Schedule 3

As at December 31 (in thousands of dollars)

(in thousands of dollars)	2020	2019
Reserves	 2020	 2017
Capital Reserves		
Environmental Projects	\$ 164,569	\$ 165,991
SWRT Payment	12,743	15,866
Watermain Renewal	8,681	3,908
Sewer System Rehabilitation	6,908	9,938
Landfill Rehabilitation	5,136	8,027
Waste Diversion	4,746	5,221
Water Meter Renewal	4,664	-
Computer Replacement	2,467	1,293
SWRT Corridor	2,176	2,172
Federal Gas Tax Revenue	1,416	1,311
Transit Bus Replacement	1,229	1,417
Local Streets Renewal	685	104
Regional Street Renewal	347	124
Impact Fee	-	30,375
	 215,767	 245,747
Special Purpose Reserves		
Perpetual Maintenance Fund - Brookside Cemetery	18,015	17,637
Land Dedication	9,047	8,094
General Purpose	9,034	171
Land Operating *	7,436	12,393
Commitment	7,033	3,913
Destination Marketing	4,658	11,254
Economic Development Investment	4,589	3,172
Workers Compensation	4,574	3,325
Housing Rehabilitation Investment	3,850	1,556
Insurance (Note 22)	3,676	3,076
Insect Control Urgent Expenditures	2,546	3,001
Perpetual Maintenance Fund - St. Vital Cemetery	1,320	1,276
Perpetual Maintenance Fund - Transcona Cemetery	942	900
Multi-Family Dwelling Tax Investment	597	391
Permit	204	2,000
Heritage Investment	 (183)	 (190)
	 77,338	 71,969
Stabilization Reserve		
Financial Stabilization	 119,891	 107,766
Total Reserves	\$ 412,996	\$ 425,482

* This excludes the investments held for the River Park South Developments Inc. and Park City Commons government business partnerships.

	 2020	 2019
Reserve balance as disclosed above Investments held in government business (Note 6)	\$ 7,436 3,602	\$ 12,393 3,601
	\$ 11,038	\$ 15,994

THE CITY OF WINNIPEG CONSOLIDATED SCHEDULE OF SEGMENT DISCLOSURE - SERVICE

For the year ended December 31, 2020 (in thousands of dollars)

(in mousanas of aonars)				Ger	neral	Revenue F														
			G	•,				blic Works			Transit		Water and		04					
				ommunity				d Garbage		nance and						r Funds and				
	P	rotection		Services Planning		lanning	Collection A		Administration		Sy	stem Fund	W	aste Funds	Co	orporations	Eliminations		Consolidated	
REVENUES																				
Taxation	\$	320,987	\$	71,654	\$	-	\$	238,871	\$,	\$	-	\$	-	\$	12,458	\$	(12,591)	\$	779,994
Sales of services and regulatory fees		40,199		7,184		30,305		11,376		18,204		49,271		383,072		84,076		(67,063)		556,624
Government transfers (Note 18)		125,428		14,071		-		32,272		24,537		81,357		9,131		162,939		(27,889)		421,846
Transfer from other funds		2,416		776		12,746		4,604		(5,101)		101,767		92,598		456,768		(666,574)		-
Other		28,642		6,590		2,587		16,481		18,576		1,537		9,875		44,993		(46,815)		82,466
EVERNEES (M. C. 20)		517,672		100,275		45,638		303,604		204,831		233,932		494,676		761,234		(820,932)		1,840,930
EXPENSES (Note 20) Salaries and benefits		440,874		36,093		27,702		77,756		62,848		118,420		74,571		57,656		10,119		906,039
Goods and services		47,324		6,833		4,357		124,697		15,896		51,615		130,715		109,129		(65,964)		424,602
Interest		6,827		2,996		14		4,418		10,280		11,575		13,679		44,868		(29,515)		65,142
Transfer to other funds		18,158		33,804		14,715		112,357		95,790		13,701		128,831		261,879		(679,235)		
Other		4,489		20,549		(1,150)		(15,624)		20,017		33,701		67,433		241,634		(39,264)		331,786
		517,672		100,275		45,638		303,604		204,831		229,012		415,229		715,166		(803,859)		1,727,569
ANNUAL SURPLUS	\$		\$		\$	-	\$	_	\$		\$	4,920	\$	79,447	\$	46,068	\$	(17,073)	\$	113,361

For the year ended December 31, 2019 (in thousands of dollars)

				Ge	eneral	Revenue F	und													
	Community Protection Services				U					Finance and Administration		Transit System Fund		Water and aste Funds		Funds and orporations	Eli	minations	C	Consolidated
REVENUES															Corporations					
Taxation Sales of services and regulatory fees Government transfers (Note 18) Transfer from other funds	\$	324,960 46,959 97,813 6,324	\$	80,510 15,881 9,395 1,860	\$	34,955 8,297	\$	240,000 11,580 19,710 6,766	\$	109,060 24,171 16,446 9,713	\$	90,512 280,335 92,590	\$	368,098 16,873 97,599	\$	26,684 126,356 168,982 503,674	\$	(16,626) (65,433) (34,924) (726,823)	\$	764,588 653,079 574,630
Other		27,463		6,545		2,474		15,713		18,818		1,417		59,069		64,013		(47,554)		147,958
EXPENSES (Note 20)		503,519		114,191		45,726		293,769		178,208		464,854		541,639		889,709		(891,360)		2,140,255
Salaries and benefits Goods and services		427,002 45,577		43,768 9,495		28,110 4,124		78,753 128,235		57,227 17,363		119,198 56,747		75,333 136,037		63,601 131,313		5,690 (65,231)		898,682 463,660
Interest Transfer to other funds Other		7,476 19,656 3,808		3,124 37,000 20,804		19 14,472 (999)		4,044 95,931 (13,194)		7,246 75,275 21,097		6,637 13,989 26,130		11,371 199,538 62,975		44,882 283,930 228,201		(25,782) (739,791) (66,302)		59,017
other		· · · · ·		,				· · · ·		· · · · · ·		· · · · · ·		· · · ·		· · ·				·
		503,519		114,191		45,726		293,769		178,208		222,701		485,254		751,927		(891,416)		1,703,879
ANNUAL SURPLUS	\$		\$		\$		\$		\$		\$	242,153	\$	56,385	\$	137,782	\$	56	\$	436,376