Minutes – Standing Policy Committee on Finance and Economic Development – July 7, 2025

#### **REPORTS**

Item No. 3 North Garage Replacement

**Project ID: 4210000421** 

Quarterly Project Status Report No. 08 For the Period Ended April 30, 2025

#### STANDING COMMITTEE DECISION:

The Standing Policy Committee on Finance and Economic Development concurred in the recommendation of the Winnipeg Public Service and received the North Garage Replacement ("the Project"), as contained in this report, as information.

# Minutes – Standing Policy Committee on Finance and Economic Development – July 7, 2025

# DECISION MAKING HISTORY:

Moved by Councillor Lukes,

That the recommendation of the Winnipeg Public Service be concurred in.

Carried

# **ADMINISTRATIVE REPORT**

Title: North Garage Replacement

Project ID: 4210000421

Quarterly Project Status Report No. 08 For the Period Ended April 30, 2025

Critical Path: Standing Policy Committee on Finance and Economic Development

#### **AUTHORIZATION**

Author	Department Head	CFO	CAO
J. Crowder	G. Ewankiw	T. Graham	S. Armbruster, Interim CAO

#### **EXECUTIVE SUMMARY**

Project On Schedule: Yes ☑ No ☐ Project On Adopted Budget: Yes ☑ No ☐

Percent of Schedule Complete: 48% Percent of Adopted Budget Spent: 7.5%

This is the eighth quarterly report to the Standing Policy Committee on Finance and Economic Development for this project.

The Tender for Construction was posted on February 28, 2025. The adjusted closing date is June 2, 2025, and the Public Service intends to present an award report for consideration at the July 3, 2025, Standing Policy Committee on Public Works meeting. In order to keep the project within the Council approved budget, a list of features that can be deducted from the tender and added at a later time has been developed.

The tender for Long Lead Electrical Equipment was not awarded due to the fact that all three bidders presented non-responsive bids. The required items have been incorporated into the facility construction contract.

The Advisory Committee has reviewed this report and recommends that the report be sent to the Standing Policy Committee on Finance and Economic Development.

#### **RECOMMENDATIONS**

That the financial status of the North Garage Replacement ("the Project"), as contained in this report, be received as information.

#### **REASON FOR THE REPORT**

Major Capital Projects are required to report quarterly to the Standing Policy Committee on Finance and Economic Development. The threshold for reporting is reviewed at the beginning of each multi-year budget cycle and revised, if required, for Council consideration. For the 2024-2027 multi-year budget cycle Council approved that the threshold be maintained at \$25 million. The Standing Policy Committee on Finance and Economic Development may also request reporting on any capital project.

#### IMPLICATIONS OF THE RECOMMENDATIONS

No implications.

#### HISTORY/DISCUSSION

See Appendix C – Key Project Events (History)

#### **<u>Design Phase</u>** (Update from last report)

The project team continues to work with the consulting team, Transit stakeholders, other City departments, and Provincial agencies on a detailed design that will remain within budget, achieve required outcomes, and minimize impact to operations.

A tender for Long Lead Electrical Equipment was posted on February 14, 2025, and closed April 2, 2025, with three proposals being received. However, all three bids were determined to be non-responsive. Subsequently, the procurement of this equipment was incorporated into the Tender for Construction via an addendum.

The Tender for Construction has been posted with a revised closing date of June 2, 2025. In order to keep the project within budget, features of the facility may be deducted from the design and deferred to a later phase. These proposed deductions include:

- Parking lot surface changed from asphalt to gravel,
- Defer the supply and installation of one of the two wash racks,
- Defer procurement of interior building furniture,
- Defer installation of site fencing,
- Reduce bus parking storage capacity from 207 to 171 buses, or if required,
- Reduce bus parking storage capacity from 207 to 144 buses.

To mitigate the impact of deferring the construction of additional bus repair bays, re-purposing space in the existing Fort Rouge Garage to add four flat areas for maintenance and repair of 60-ft buses is underway.

Table 1 – Contracts

Contracts													
Bid Opportunity #	Company Name	Description	Original Contract Award Value (GST & MRST extra as applicable)		Contract Award Value (GST & MRST extra as		Contract Award Value (GST & MRST extra as		Ex (Ove	al Approved Over- penditures r-Expenditure nount only)	Date of Award	Date of Total Completion	Estimated % Complete
Single Source	Colliers Project Leaders Inc.	Professional Consulting Services for Procurement Options Qualitative Evaluation	\$	65,600.00		-	May 4, 2022	Sep 15, 2022	100%				
Single Source	WSP Canada Inc.	Professional Consulting Services for Conceptual Layout at New North Garage Location, Oak Point Highway	\$	21,450.00	\$	40,750	Jun 14, 2022	Mar 19, 2024	100%				
980-2022	Dillon Consulting Ltd.	Professional Consulting Services for Owner Advocate Project Manager for North Garage Replacement	\$	1,060,000.00	\$	495,590	Feb 28, 2023		55%				
Single Source	Manitoba Hydro	Load Interconnection Facility Study	\$	50,000.00			Apr 3, 2024	Nov 6, 2024	100%				
520-2023	AECOM Canada Ltd.	Professional Consulting Services for Detailed Design, Tender for Construction and Contract Administration of the North Garage Replacement project	\$	5,781,268.00		-	Nov 9, 2023		85%				
Single Source	Shurwood Forest	Tree removal, mowing and clearing	\$	48,536.00			Feb 10, 2025		88%				
Single Source	J & D Penner Ltd.	Excavation of existing MB Hydro natural gas line	\$	5,000.00			May 11, 2025		0%				
		Total	\$	7,031,854.00	\$	536,340.00							

**Upcoming Procurements:** 

Description	Anticipated Award Date
Professional Consulting Services for Construction and Post-Construction of the North Garage Replacement Project	2025 Q3
Tender for Construction of the North Garage Replacement	2025 Q3

# **Schedule** (Update from last report)

The key schedule milestones for the Project have been updated in Table 2.

Table 2 – Milestones

	Milestones								
	Delivership	Original	Revised	Actual	Estimated %				
	Deliverable	Targeted Completion Date	Targeted Completion Date	Completion Date	Complete				
1	Design Consultant Contract	2023 Q3	2023 Q4	10-Nov-23	100%				
2	Preliminary Design	2024 Q1	2024 Q1	28-Mar-24	100%				
3	Detailed Design	2024 Q2	2025 Q1	25-Apr-25	100%				
4	Construction Contract	2024 Q3	2025 Q3		50%				
5	Substantial Performance	2026 Q4	2027 Q3		0%				
6	Total Performance	2027 Q1	2027 Q4		0%				

# **Risk** (Update from last report)

No new risks have been added, one risk associated with building code requirements has been mitigated.

Table 3 – Significant Risks and Mitigations Strategies

Significant Risks and Mitigation Strategies								
Risk Statement and Explanation	Risk Mitigation Management Plan							
New:								
N/A								
Ongoing:								
Impacts on the project from tariffs between the US and Canada.	Continue to monitor the tariffs and mitigate within the project to the degree possible.							
Impact to the project schedule in order to bring the estimated cost of the project back to the approved budget.	Issue the Tender with 99% drawings to gain time and add the IFC package as an addendum. Consider a special meeting of SPC-PW for award.							
Delay in project approval has resulted in inflationary cost increases.	Reduced or deferred scope of work and procurement of equipment to offset additional costs.							
Mitigated:								
New building code will bring stricter rules in regards to sustainability, energy efficiency and carbon zero, among others.	Reduced or deferred scope of work and procurement of equipment to offset additional costs.							

#### **Financial** (Update from last report)

For further information, refer to Appendix B – Financial Forecast.

As of April 30, 2025, the City of Winnipeg has submitted eight financial claims to the Province of Manitoba for payment totaling \$4,273,035.12 for the Manitoba and Canada portion and the City has received \$3,154,983.28.

#### Funding (Update from last report)

The total current adopted budget is presented in Table 4 below.

For additional information, refer to Appendix C- Key Project Events for historical details.

Table 4 – Project Funding Forecast

Funding Forecast								
Funding Source	Adopted Budget <sup>1</sup> (in thousands)	Amended Budget (in thousands)	Forecasted Budget (in thousands)	Committed  2 (in thousands)				
Class of Estimate	Class 5		,	,				
City of Winnipeg Cash to Capital Retained Earnings External Debt	450 4,500 61,247	450 4,500 61,247	1	450 4,500 61,247				
Federal Government of Canada Investing in Canada Infrastructure Program (ICIP)	73,023	73,023	-	73,023				
Province of Manitoba Investing in Canada Infrastructure Program (ICIP)	60,846	60,846	-	60,846				
Total	200,066	200,066	-	200,066				

<sup>&</sup>lt;sup>1</sup> 2021 - 2025 adopted budgets.

## **Property Acquisition** (Update from last report)

No changes from last report.

#### **Stakeholder Engagements/Communications** (Update from last report)

A second information session will occur in Q3 2025 and it will be held in a virtual format.

<sup>&</sup>lt;sup>2</sup> Total committed approved by Council on April 29, 2021.

# Subsequent Events after Report Period End Date

On May 2, 2025, the CFO approved a non-award of contract for the supply and delivery of Long Lead Electrical Equipment for the Winnipeg North Garage Replacement Project. As discussed above, all three bids were determined to be non-responsive. Subsequently, the procurement of this equipment was incorporated into the Tender for Construction via an addendum.

#### FINANCIAL IMPACT

Financial Impact Statement Date: May 21, 2025

**Project Name:** 

**North Garage Replacement** 

**Project ID: 4210000421** 

**Quarterly Project Status Report No. 08** 

For the Period Ended April 30, 2025

#### **COMMENTS:**

There is no financial impact from the recommedation in this report as it is for information only.

Laurie Fisher May 21, 2025 Laurie Fisher, CPA, CA Manager of Finance & Administration

#### CONSULTATION

This Report has been prepared in consultation with:

N/A

#### **OURWINNIPEG POLICY ALIGNMENT**

Goal: Environmental Resilience

Objective 2: Prioritize sustainable transportation as the mobility options of choice

Policy: Prioritize sustainable transportation as the mobility options of choice. Transition to a sustainable transportation system that safely and efficiently moves people, goods and services, increases access to a variety of affordable mobility choices, encourages less reliance on personal vehicle travel, reduces travel time, mitigates congestion and related greenhouse gas emissions, and supports the development of denser, better-connected, healthy and complete communities.

Goal: Environmental Resilience

Objective 3: Promote low-carbon, energy-efficient buildings through low-energy building design, construction and retrofitting

Policy: Reduce energy demand, consumption and greenhouse gases associated with new and existing buildings, working towards carbon-neutral buildings. Provide facilitative tools, resources, and incentives, to support green building.

#### WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

Strategic Opportunity #5: Low Carbon and Energy Efficient Buildings. In order to lower energy and greenhouse gases used in Winnipeg's new and existing buildings, the City and community need to find better ways to understand the energy use and emissions from buildings and provide builders with the tools and resources (where needed and feasible) to support these retrofits and designs.

Strategic Opportunity #3: Advancing Sustainable Transportation. Direction 3.1 Increase Use and Efficiency of Public Transit Systems.

#### WINNIPEG POVERTY REDUCTION STRATEGY ALIGNMENT

Goal 5(b) Transportation System Equity is Enhanced – improvements to transportation and transit infrastructure and services prioritize areas of higher poverty, and increased interconnectivity to employment and affordable goods and services.

### **SUBMITTED BY**

**Department:** Transit

**Division:** Asset Management Office

**Prepared by:** Adolfo Laufer, Project Manager

**Date:** June 2, 2025

# **Appendices**

Appendix A – Key Project Facts

Appendix B – Financial Forecast

Appendix C – Key Project Events (History)

# Appendix A - Key Project Facts

Appendix A – Key Project Facts							
Project Name	North Garage Replacement						
Business Owner (Department)	Transit						
Project ID	4210000421						
Project Sponsor	Greg Ewankiw						
Department Responsible for Project Delivery	Transit						
Consultant Engineer (Company Name)	Dillon Consulting Ltd.						
Adopted Budget	\$200.066M						
Class of Estimate (Adopted)	5						
Range of Estimate (Adopted)	-50% to +100%, \$100.033M to \$400.132M						
Amended Budget	N/A						
Class of Estimate (Amended)	N/A						
Range of Estimate (Amended)	N/A						
Project Scope							
North Carago Pontacoment - Project Overview							

#### North Garage Replacement - Project Overview

The North Garage Replacement project consists of the relocation and replacement of the existing North Garage facility located at 1520 Main Street. The project involves the construction of an approximately 39,500 square metre energy efficient bus storage and maintenance facility that is planned to include space for approximately 225-265 buses, indoor fueling stations, bus washing station, parts and storage receiving area, as well as bus maintenance and repairs shops. The facility will be designed to accommodate a new fleet of zero-emission buses and the required infrastructure for their fueling, maintenance and operation. Once completed, the Project will result in the improved capacity of public transit infrastructure and improved quality, and/or safety of existing and/or future public transit.

North Garage is Winnipeg Transit's oldest facility, having opened in the 1950's as a streetcar storage facility called North Car House. The facility is functionality obsolete, and is in poor condition. The risk of North Garage becoming unusable due to further deterioration of the facility is likely Winnipeg Transit's most significant operational risk. North Garage was designed for vehicles of another era, and cannot accommodate articulated buses, buses with bike racks, or even the newer buses in Transit's fleet equipped with roof-mounted air conditioners. It cannot be upgraded to accommodate zero-emission buses. The design and construction of a new Transit bus parking, servicing, maintenance and repair garage to replace North Garage is vital in order to mitigate the current risks to Winnipeg Transit's operations, to allow for the replacement of 40-foot buses with 60-foot buses, and to allow for the expansion of the zero-emissions bus fleet beyond 2027. The added capacity of a replacement for North Garage is also needed for Winnipeg Transit to consider the adoption of new vehicle types. The land and design will have the required infrastructure for two dozen zero emmission buses as well as provisions for a full electrified garage.

# Appendix A – Key Project Facts

### **Appendix A - Key Project Facts - Continued**

#### Major Capital Projects Advisory Committee Membership:

The Asset Management Administrative Standard FM-004 requires all projects with a total estimated cost of \$25 million (2023) or more report quarterly to the Standing Policy Committee on Finance. This threshold is adjusted for construction inflation as part of the Multi Year Budget process. The Standing Policy Committee on Finance and Economic Development may also request reporting on any capital project.

Greg Ewankiw, Director, Transit (chair)

Tracy Graham, Chief Financial Officer

Jesse Crowder, Manager, Asset Management Office, Transit

Geoffrey Patton, Director, Assets and Project Management

Danny Tooth, A/Manager, Major Projects Oversight

Matt Dryburgh, Interim Deputy Chief Administrative Officer

Tim Shanks, Director, Water and Waste

Marc Pittet, Manager, Real Estate and Land Development, Planning, Property & Development

Cindy Desjardine, Traffic Assessment Engineer, Public Works

# **Appendix B – Financial Forecast**

# Appendix B - North Garage Replacement Financial Forecast As at April 30, 2025

	Budget (in 000's)							Expenditure Forecast (in 000's)										Complete		
		Council								Projected Costs							Tatal		Surplus Deficit)	
Project Component Deliverables	Ad	lopted		ouncil	Α	mended	AC	tual Costs								E	Total precasted		From	
	Bu	idget *		hange	В	Budget *	An	ril 30, 2025								'	Costs		nended	
				90			. 4	00, 2020		2025		2026	2027	2	2028			Е	Budget	
Engineering, Design and Other	\$	32,123	\$	-	\$	32,123	\$	5,998	\$	3,605	\$	8,922	\$ 13,598	\$	-	\$	32,123	\$	-	
Construction	\$	115,601	\$	-	\$	115,601	\$	-	\$	15,194	\$	56,924	\$ 43,483	\$	-	\$	115,601	\$	-	
Land Acquisition	\$	9,835	\$	-	\$	9,835	\$	8,479	\$	99	\$	1,257	\$ -	\$	-	\$	9,835	\$	-	
Internal Financing/Overhead Costs	\$	6,198	\$	-	\$	6,198	\$	591	\$	461	\$	1,234	\$ 3,912	\$	-	\$	6,198	\$	-	
Contingency	\$	36,309	\$	-	\$	36,309	\$	=					\$ 36,309	\$	-	\$	36,309	\$	-	
Total Project Budget	\$	200,066	\$	-	\$	200,066	\$	15,068	\$	19,359	\$	68,337	\$ 97,302	\$	-	\$	200,066	\$	-	

L	iance ast port	ange in iance
\$	-	\$ -

	•		 	_
% of Project Budget Spent				
(Actual Costs to Date / Adopted & Amended Budg	et)	7.5%	7.5%	

Project budget of \$200,066 as approved by Council on April 29, 2021

Project #	Adopted	Total Budget	Actual Costs
	Budget 1	(in thousands)	(in thousands)
	(in thousands)		
4210000421 <sup>1</sup>	200,066	200,066	15,068
Total	200,066	200,066	15,068
1			

<sup>&</sup>lt;sup>1</sup> 2021 - 2025 approved capital budgets consolidated into project 4210000421.

### Appendix C – Key Project Events (History)

On April 29, 2021, Council directed the Public Service to submit the North Garage Replacement project to the Investing in Canada Infrastructure Program (ICIP) for Federal and Provincial funding under the Public Transit Infrastructure Stream (PTIS), subject to written confirmation of Federal and Provincial funding that is satisfactory to the Chief Financial Officer, including the 2021 Adopted Capital budget and 2022 to 2026 Five-Year forecast be amended to include \$200.066M for the project.

On December 16, 2021, Council approved the 2022 Capital Budget, and amended the 2023 to 2027 Five-Year budget to include \$198.415M allocated to the North Garage Replacement. The project total of \$200.066M also includes \$1.651M from the approved 2021 budget.

On November 16, 2022, the City received notification from the Province that the North Garage Replacement was approved for Federal and Provincial funding under the ICIP-PTIS stream. The notification outlined maximum eligible costs of \$182,557,000 with a maximum \$73,022,800 Federal and \$60,846,248 Provincial contribution, respectively.

On December 5, 2022, the Province provided interim information regarding the project contribution agreement, including an effective start date of October 25, 2022. Only expenditures signed on or after this date are eligible for reimbursement, with the exception of Climate Lens Assessments.

On January 9, 2023, the Standing Policy Committee on Property and Development approved the acquisition of the 4-acre property required for the project located at 100 Oak Point Highway.

On June 1, 2023, the Standing Policy Committee on Property and Development approved a report for the expropriation of the 10-acre property required for the project; lots 52, 56 and 57 Plan 24342 on the south side of Selkirk Avenue, west of Oak Point Highway.

On September 29, 2023, Council confirmed the expropriation of the 10-acre property required for the project; lots 52, 56 and 57 Plan 24342 on the south side of Selkirk Avenue, west of Oak Point Highway.

On November 9, 2023, the Standing Policy Committee on Public Works approved a report for the award of contract for Professional Consulting Services for Detailed Design, Tender for Construction and Contract Administration of the North Garage Replacement to AECOM Canada Ltd.

The Contribution Agreement under the Investing in Canada Infrastructure Program was signed by the City and the Province on March 19, 2024.

On September 12, 2024, the Public Service presented an administrative report to Standing Policy Committee on Public Works recommending deferral of scope elements to bring the estimated budget shortfall to \$80 million and plan to deliver deferred amenities in future phases.

On September 26, 2024, Council approved the Standing Policy Committee on Public Works recommendation to reduce the scope of the current project to match the existing approved budget of \$200.066 million.

On February 10, 2025, the Purchasing Division awarded a contract to Shurwood Forest, in the amount of \$48,536.00 for site tree removal and mowing.