Minutes - Standing Policy Committee on Finance - September 17, 2015

REPORTS

Item No. 6  Polo Park Infrastructure Improvements – St. Matthews Avenue, St. James Street, Ellice Avenue – Financial Status Report No. 8 for the Period Ending June 30, 2015

STANDING COMMITTEE DECISION:

The Standing Policy Committee on Finance concurred in the recommendation of the Winnipeg Public Service, and received as information the financial status of the Polo Park Infrastructure Improvements Project, as contained in the report.
Minutes - Standing Policy Committee on Finance - September 17, 2015

DECISION MAKING HISTORY:

Moved by Councillor Gillingham,

   That the recommendation of the Winnipeg Public Service be concurred in.

   Carried
ADMINISTRATIVE REPORT

Title: POLO PARK INFRASTRUCTURE IMPROVEMENTS – ST. MATTHEWS AVENUE, ST. JAMES STREET, ELLICE AVENUE – FINANCIAL STATUS REPORT NO. 8 FOR THE PERIOD ENDING JUNE 30, 2015

Critical Path: STANDING POLICY COMMITTEE ON FINANCE

AUTHORIZATION

<table>
<thead>
<tr>
<th>Author</th>
<th>Department Head</th>
<th>CFO</th>
<th>CAO/COO</th>
</tr>
</thead>
</table>

RECOMMENDATIONS

That the financial status of the Polo Park Infrastructure Improvements Project, as contained in this report, be received as information.

REASON FOR THE REPORT

Administrative Standard No. FM-004 requires quarterly reporting to the Standing Policy Committee on Finance.

EXECUTIVE SUMMARY

N/A

IMPLICATIONS OF THE RECOMMENDATIONS

The overall project is currently within the revised adopted budget and on schedule for substantial completion of construction in 2015. Construction and property acquisitions/settlements are ongoing.

HISTORY / DISCUSSION

On January 29, 2013, Council adopted the 2013 Capital Budget which included an amount of $30,000,000.00 for the Polo Park Infrastructure Improvement Project.

On June 20, 2013, the Chief Financial Officer approved an award of contract to Morrison Hershfield Ltd. for Professional Consulting Services for the Project Planning and Preliminary Design for the Polo Park Infrastructure Improvements Project – St. Matthews Avenue, St. James Street and Ellice Avenue.

On October 18, 2013, the Director of Public Works approved an award of contract to Dillon Consulting Ltd. for Third Party Contract Administration Services for the Polo Park Infrastructure Improvements – St. Matthews Avenue, St. James Street, and Ellice Avenue.

On December 17, 2013, the 2014 Capital Budget was adopted and included an additional $10,000,000 in provincial funding under the Manitoba Winnipeg Infrastructure Agreement (MWIA), as announced by the Province of Manitoba on June 12, 2013, to bring the total project funding to $40,000,000.
On February 19, 2014, the Chief Financial Officer approved an award of contract to Morrison Hershfield Ltd. for professional fees for Detailed Design, Contract Administration and Post Construction for the Polo Park Infrastructure Improvements Project – St. Matthews Avenue, St. James Street and Ellice Avenue.

On February 26, 2014, Council approved the recommendation to initiate expropriation proceedings to acquire the land interests for the properties east of St. James Street, which are required for the Polo Park Infrastructure Improvements Project.


On May 27, 2014, Council approved the recommendation to initiate expropriation proceedings to acquire properties west of St. James Street.

On July 16, 2014, Council approved an increase in the capital budget in the amount of $4,300,000.00 plus an additional $1,000,000.00, to include Developer funded obligations, to bring the total project funding to $45,300,000.

On July 16, 2014, Council approved the award of contract for construction for Part 2 Work to Borland Construction Inc., in the amount of $7,877,705.00.

On September 24, 2014, Council confirmed the expropriation of lands required for the Project, east of St. James Street.

On March 25, 2015, Council confirmed the expropriation of lands required for the Project, west of St. James Street.

MAJOR CAPITAL PROJECT STEERING COMMITTEE

Administrative Standard FM-004 states that projects with capital cost exceeding $10 million require formation of Major Capital Project Steering Committee. The Committee has been appointed with the following members:

Brad Sacher, Director, Public Works Department
*Acting Director, Planning, Property and Development Department
Linda Burch, Director, Corporate Support Services
Jason Ruby, Manager of Capital Projects, Corporate Finance Department
Bonnie Konzelman, Project Manager, Public Works Department

*Note: Marc Pittet, Acting Director, Planning Property and Development Department replacing Barry Thorgrimson on the Project Steering Committee

PROJECT STATUS

Detailed Design is complete.

Bid Opportunity 210-2014 was advertised on the Materials Management website with a closing date of April 30, 2014. Borland Construction Inc. was the successful contractor and construction was started the week of May 26, 2014 for Part 1 Work. Construction is on schedule and is to be carried out over the 2014 and 2015 construction seasons.
Property negotiations are ongoing, and expropriation proceedings for required properties have been initiated in the event that property negotiations are unsuccessful. Three properties, under the ownership of Manitoba Hydro cannot be expropriated. Negotiations are proceeding for acquisition and/or enter to construct agreements.

There is a risk that property acquisition estimates may increase or be delayed as a result of the expropriation and negotiation process. This could require an increase in project budget, revision in scope, or delay in the construction of the St. Matthews Avenue extension between St. James Street and Route 90.

Construction costs and property acquisition costs are expected to be within the adopted capital budget for the project.

Two Public information Sessions were held, one on November 27, 2013, and the other on May 8, 2014.

**DESCRIPTION OF THE PROJECT**

Project parameters for the Polo Park Infrastructure Improvements within this project, include; the extension of St. Matthews Avenue, from St. James Street to Madison Street; improvements to St. Matthews Avenue, between Empress Street and Route 90 - including related intersection improvements along St. Matthews Avenue; improvements to St. James Street between Maroons Road and Ellice Avenue, and improvements to St. James Street/Ellice Avenue intersection. A brief description of the work includes:

- New and existing pavement/sidewalk infrastructure improvements and related works;
- Additions and improvements to the existing land drainage system;
- Watermain renewals;
- Connections to existing and future active transportation corridors;
- Relocation and/or protection of several utilities, including but not limited to fibre optic cables, gas mains, distribution poles, street lights, MTS, Shaw Cable, and hydro plant;
- Coordination of related City of Winnipeg work with other City of Winnipeg departments (i.e. Water & Waste, Traffic Signals, etc.)

**PROJECT SCHEDULE**

Design stage is complete and the contract for construction for Part 1 and Part 2 Work has been awarded to Borland Construction Inc. Construction commenced the week of May 26, 2014 and will continue through the 2014 and 2015 construction seasons.

Property negotiations are ongoing. Expropriation of Lands proceedings have been initiated for the properties required for the work. Council has confirmed the expropriation of the properties within the project limits - on St. James Street between Maroons Road and Yukon Avenue and on St. Matthews Avenue between Century Street and east of Empress.
Major Professional Consultant Service Contracts pending and awarded as of the date of this report are as follows (RST extra as applicable):

<table>
<thead>
<tr>
<th>Bid Opportunity</th>
<th>Awarded To</th>
<th>Description</th>
<th>Award Date</th>
<th>Completion Date</th>
<th>Award Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>RFP No. 236-2013</td>
<td>Morrison Hershfield Ltd.</td>
<td>Professional Consulting Services – Planning and Preliminary Design</td>
<td>June 20, 2013</td>
<td>On-Going</td>
<td>$549,000.00</td>
</tr>
<tr>
<td>RFP No. 599-2013</td>
<td>Dillon Consulting Limited</td>
<td>Professional Consulting Services – Third Party Contract Administrator</td>
<td>October 18, 2013</td>
<td>On-Going</td>
<td>$259,800.00</td>
</tr>
</tbody>
</table>

Major construction contracts awarded as of the date of this report are as follows:

<table>
<thead>
<tr>
<th>Bid Opportunity</th>
<th>Awarded To</th>
<th>Description</th>
<th>Award Date</th>
<th>Completion Date</th>
<th>Award Value</th>
</tr>
</thead>
</table>

Major utility contracts pending and authorized as of the date of this report are as follows (taxes extra as applicable):

- Shaw Communications – 2014 Works $ 663,664.00
- Manitoba Hydro – 2014/2015 Works $3,500,000.00
- MTS Inc. – 2014 Works $ 166,285.00
- Shaw Communications – 2015 Works $ 209,215.92

Scope adjustments, as a result of additional funding adopted in the 2014 capital budget, as well as property acquisition complications has resulted in some work being scheduled for carryover to the 2015 construction season.

Construction commenced the week of May 26, 2014 with critical stages and substantial completion dates as follows:

- November 2014 - St. James Street between Maroons Road and St. Matthews Avenue, Ellice Avenue east and west of St. James Street, and St. Matthews Avenue east of St. James Street;
- November 2015 – St. James Street between St. Matthews Avenue and Ellice Avenue, St. Matthews Avenue extension between St. James Street & Route 90, and Ellice Avenue/St. James Street intersection.

2015 construction season works commenced the week of April 20, 2015.
RISKS AND RISK MITIGATION STRATEGIES

There is a risk that property acquisition estimates may increase or be delayed as a result of the negotiation/expropriation process. This could require an increase in project budget, revision in scope, or delay in the construction of the St. Matthews Avenue extension between St. James Street and Route 90 or on St. James Street, north of St. Matthews Avenue.

The Manitoba-Winnipeg Infrastructure Agreement (MWIA) was signed on January 14, 2014. Provincial funding available for the project is equal to 50% of project costs up to the maximum $20 million Provincial contribution (assumes eligible costs are at least 50% of the total project costs) based on claims from the City of Winnipeg for eligible costs. The City’s share covers the remaining project costs, including all property acquisition costs and others deemed ineligible by the Province.

In accordance with Administrative Standard FM-004, the design consultant is responsible for developing a Risk Management Plan identifying the risks and appropriate mitigation strategies as they relate to the successful completion of the project. The design consultant has prepared a framework for the Risk Analysis and Evaluation in accordance with the Risk Management Process Tools developed by the City of Winnipeg Audit Department and the plan will be updated on an ongoing basis.

FINANCIAL ANALYSIS

Project Funding

The approved capital and projected budget surplus/deficit are as follows:

<table>
<thead>
<tr>
<th>Year</th>
<th>Capital Program</th>
<th>Actual &amp; Projected Cash-flows</th>
<th>Cumulative Capital Budget Remaining</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>$29,565,241</td>
</tr>
<tr>
<td>2013</td>
<td>$30,000,000</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2014*</td>
<td>$15,300,000</td>
<td>$434,759</td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td></td>
<td>$14,388,548</td>
<td>$30,476,693</td>
</tr>
<tr>
<td></td>
<td></td>
<td>$30,476,693</td>
<td>0</td>
</tr>
<tr>
<td>Total</td>
<td>$45,300,000</td>
<td>$45,300,000</td>
<td></td>
</tr>
</tbody>
</table>

* Includes an additional $5,300,000 funding for developer obligations to be completed within the project construction works.

A summary of the budget to forecast comparison is contained in the Appendix A.
FINANCIAL IMPACT

Financial Impact Statement  Date:  August 14, 2015

Project Name:
POLO PARK INFRASTRUCTURE IMPROVEMENTS – ST. MATTHEWS AVENUE, ST. JAMES STREET, ELLICE AVENUE – FINANCIAL STATUS REPORT NO. 8 FOR THE PERIOD ENDING JUNE 30, 2015

COMMENTS:
As this report is submitted for information purposes only, there is no financial impact with this recommendation.

"Original Signed by D. Stewart, CA"
D. Stewart, CA
Manager of Finance & Administration

CONSULTATION

In preparing this Report there was consultation with: N/A

OURWINNIPEG POLICY ALIGNMENT

N/A

SUBMITTED BY

Department:  Public Works
Division:  Engineering
Prepared by:  Bonnie Konzelman, P. Eng., Streets Project Engineer
Date:  July 29, 2015

ATTACHMENTS:  Appendix A:  Polo Park Infrastructure Improvements Project as at June 30, 2015
<table>
<thead>
<tr>
<th>Project Component</th>
<th>Capital Budget</th>
<th>Capital Expenditures Forecast</th>
<th>Surplus (Deficit)</th>
<th>Variance Last Report</th>
<th>Change in Variance</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Original</td>
<td>Approved Change</td>
<td>Revised</td>
<td>To June 30, 2015</td>
<td>July to December 2015</td>
</tr>
<tr>
<td>A Professional Services</td>
<td>$1,900,000</td>
<td>$2,600,000</td>
<td>$4,500,000</td>
<td>$2,296,315</td>
<td>$2,203,685</td>
</tr>
<tr>
<td>B Construction Work</td>
<td>9,800,000</td>
<td>8,750,000</td>
<td>18,550,000</td>
<td>11,500,567</td>
<td>7,049,433</td>
</tr>
<tr>
<td>C Utilities &amp; Other</td>
<td>4,200,000</td>
<td>1,850,000</td>
<td>6,050,000</td>
<td>1,889,391</td>
<td>4,160,609</td>
</tr>
<tr>
<td>D Property</td>
<td>11,000,000</td>
<td>1,750,000</td>
<td>12,750,000</td>
<td>1,044,239</td>
<td>11,705,761</td>
</tr>
<tr>
<td>E Overheads</td>
<td>1,300,000</td>
<td>350,000</td>
<td>1,650,000</td>
<td>498,577</td>
<td>1,151,423</td>
</tr>
<tr>
<td>F Contingency</td>
<td>1,800,000</td>
<td>1,800,000</td>
<td>1,800,000</td>
<td>1,800,000</td>
<td>1,800,000</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>$30,000,000</strong></td>
<td><strong>$15,300,000</strong></td>
<td><strong>$45,300,000</strong></td>
<td><strong>$17,229,089</strong></td>
<td><strong>$28,070,911</strong></td>
</tr>
</tbody>
</table>

**Note:** Includes $5,300,000 in developer funded obligations

Additional $1,100,000 Water & Waste Watermain Renewal funding is available to offset watermain renewal costs not included in expenditure forecast