Agenda – Standing Policy Committee on Infrastructure Renewal and Public Works – January 14, 2021

#### REPORTS

# Item No. 2Change to Transit Route 10 St. Boniface/Wolseley resulting from the<br/>Wolseley to Downtown Walk Bike Project

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

- 1. That the changes to transit service on Route 10 St. Boniface/Wolseley be implemented, as shown in the attached Figure 1, at a date to coincide with the start of construction of the Wolseley Walk Bike Project. The route change is anticipated to go into effect when the Spring 2021 transit schedule goes into effect, tentatively scheduled for April 11th, 2020.
- 2. That the Proper Officers of the City be authorized to do all things necessary to implement the forgoing.

### ADMINISTRATIVE REPORT

Title: Change to Transit Route 10 St. Boniface/Wolseley resulting from the Wolseley to Downtown Walk Bike Project

Critical Path: Standing Policy Committee on Infrastructure Renewal and Public Works

#### AUTHORIZATION

Author	Department Head	CFO	CAO
B. Radstrom	G. Ewankiw	N/A	M. Ruta, Interim CAO

#### **EXECUTIVE SUMMARY**

The Wolseley to Downtown Walk Bike Project identified an east-west corridor from the Omand's Creek pathway, through Wolseley and West Broadway, to the intersection of Granite Way and Osborne Street. Throughout this project, the Public Works Department and Winnipeg Transit worked together to ensure the recommendations would accommodate all modes in both neighbourhoods, and would align with future recommendations of the Winnipeg Transit Master Plan (WTMP), which will be presented to Council in Spring 2021.

The recommended design includes physical changes to Westminster Avenue and Balmoral Street to accommodate cyclists that would prevent Winnipeg Transit from operating on portions of these streets. The changes recommended by this report are necessary in order to maintain transit operations for Route 10, to allow the construction of physically separated bike lanes along sections of Westminster Avenue and Balmoral Street, all the while creating a routing that aligns with future changes to be proposed as part of the WTMP.

This report recommends that Route 10 be modified between Aubrey Loop (west terminus) and the intersection of Broadway & Balmoral Street as shown in the attached Figure 1.

Some passengers will have increased walking distances to access transit as a result of this service change. All residents impacted by this service change will continue to be within 400 m of transit service.

Construction for the Wolseley to Downtown Walk Bike Project is scheduled to begin during May 2021. The recommended changes from this report will be implemented as part of Winnipeg Transit's Spring schedule, tentatively scheduled to go into effect on April 11<sup>th</sup>, 2021.

If construction is delayed, the recommended changes from this report may be deferred to a later date.

There are no financial impacts associated with the route change.

#### RECOMMENDATIONS

- That the changes to transit service on Route 10 St. Boniface/Wolseley be implemented, as shown in the attached Figure 1, at a date to coincide with the start of construction of the Wolseley Walk Bike Project. The route change is anticipated to go into effect when the Spring 2021 transit schedule goes into effect, tentatively scheduled for April 11<sup>th</sup>, 2020.
- 2. That the Proper Officers of the City be authorized to do all things necessary to implement the forgoing.

#### **REASON FOR THE REPORT**

Changes to transit routings require the approval of the Standing Policy Committee on Infrastructure Renewal and Public Works.

#### IMPLICATIONS OF THE RECOMMENDATIONS

Transit Route 10 St. Boniface/Wolseley will be modified between Aubrey Loop (west terminus) and the intersection of Broadway and Balmoral Street as shown in Figure 1 and highlighted below:

Current Routing	Recommended Routing
<ul> <li>From Aubrey Loop:</li> <li>Wolseley Avenue to Arlington/Evanson</li> <li>Arlington/Evanson to Westminster Avenue</li> <li>Westminster Avenue to Young Street</li> <li>Young Street to Balmoral Street</li> <li>Balmoral Street to Broadway</li> </ul>	<ul> <li>From Aubrey Loop:</li> <li>Wolseley Avenue to Sherbrook/Maryland</li> <li>Sherbrook/Maryland to Broadway</li> <li>Broadway to current routing</li> </ul>

Five new stops on Wolseley Avenue will be added in order to provide service to residents:

- 1. WB Wolseley at Maryland
- 2. WB Wolseley at Canora
- 3. WB Wolseley at Arlington
- 4. EB Wolseley at Palmerston
- 5. EB Wolseley at Maryland

Some passengers will have increased walking distances to access transit as a result of this service change. All residents impacted by this service change will continue to be within 400 m of transit service.

Construction for the Wolseley to Downtown Walk Bike Project is scheduled to begin during May, 2021. The recommended changes from this report will be implemented on April 11th, 2021. If construction is delayed, the recommended changes from this report may be deferred to a later

date, so long as the recommendations from this report are implemented prior to the beginning of construction.

#### **HISTORY/DISCUSSION**

The goal of the Public Works Department's Wolseley to Downtown Walk Bike Project is to identify an east-west corridor from the Omand's Creek pathway, through Wolseley and West Broadway, to the intersection of Granite Way & Osborne Street. Throughout this project, the Public Works Department and Winnipeg Transit have worked together to ensure the recommendations would accommodate all modes in both neighbourhoods, and align with future recommendations of the Winnipeg Transit Master Plan, which is expected to be presented to Council in Spring 2021.

Several rounds of public engagement were hosted over the course of the project. Prior to the third round of public engagement, the Project Team developed a design which included protected bike lanes on Westminster Avenue and Balmoral Street, while maintaining the largest number of trees and public parking spaces (both trees and parking were identified as a key issue during public engagement). If Route 10 were to continue service as-is, protected bike lanes could not be constructed sections of the corridor as there is insufficient space to accommodate a transit route, protected bicycle facilities, and on-street parking on Westminster Avenue.

In order to implement transit service in line with what will be proposed as part of the Winnipeg Transit Master Plan, while also allowing for the changes to the street network to occur, the following potential transit routing changes were proposed during public engagement:

- Change the terminus of Route 10 to the Misericordia Health Centre (via Broadway to Sherbrook/Maryland). Route 10 would not run along Balmoral Street or Westminster Avenue under this routing.
- Change the terminus of Route 71 to Aubrey Loop (via Arlington to Wolseley) in order to maintain access to Downtown for Wolseley passengers (via a connection to frequent service on Portage Avenue).

Feedback during public engagement identified two main challenges with these potential routings:

- Terminating Route 10 at the Misericordia Health Centre instead of Aubrey Loop (via Westminster, Arlington/Evanson, Wolseley) would remove transit service from Wolseley. Many passengers in the Wolseley neighbourhood would have to walk to Portage Avenue to access transit service which would increase their walking distance. Additionally, crossing Portage Avenue was identified as a major barrier to access westbound service since the majority of intersections with Portage Avenue are uncontrolled and the posted speed limit is 60 km/h.
- 2. Changing Route 10 to use Broadway instead of Balmoral Street/Westminster Avenue would require passengers to walk to Broadway to access transit service. This will increase walking distances for passengers in the West Broadway neighbourhood.

Winnipeg Transit then revised the proposed routing changes to incorporate this feedback from public engagement. The recommended Route 10 will travel via Wolseley Avenue through the Wolseley neighbourhood; and via Sherbrook/Maryland and Broadway through the West Broadway neighbourhood (as shown in the attached Figure 1). Changes are no longer being

proposed to Route 71 since Route 10 would continue to provide transit service through Wolseley to Aubrey Loop.

In Wolseley, the proposed routing change means that Route 10 will use Wolseley Avenue from Aubrey Loop to Sherbrook Street.

Public Works expects that Wolseley Avenue will continue to operate as an Open Street, should the Open Streets program be implemented again in 2021, and that there is the potential for this to be an operational/safety issue as buses will need to share the road with users of the Open Street. Winnipeg Transit and the Public Works Department will closely monitor the operations of the Wolseley Avenue Open Street to ensure the safe and reliable operation of transit on an Open Street with pedestrians and cyclists. Note that establishing service along Wolseley Avenue is in line with what is expected to be proposed in the WTMP.

In West Broadway, the proposed routing change means that Route 10 will use Sherbrook Street/Maryland Street and Broadway instead of Balmoral Street and Westminster. Although this will not alleviate the concerns raised during public engagement the walking distance for residents of the West Broadway neighbourhood to access transit service would not be as far as it was for Wolseley residents wishing to access transit service on Portage Avenue. The maximum walking distances for all passengers in the West Broadway neighbourhood would continue to be less than 400 m. Passengers who would use stops along Broadway and Sherbrook Street will have frequent service in both directions (at least a bus every 10 minutes, from 7 a.m. to 9 p.m.).

There is no change in distance or running time of Route 10, and there are therefore no financial impacts are associated with the recommendations of this report.

#### FINANCIAL IMPACT

Financial Impact Statement Date: December 17, 2020

**Project Name:** 

Change to Transit Route 10 St. Boniface/Wolseley Resulting from the Wolseley to Downtown Walk Bike Project

#### COMMENTS:

There is no financial impact from the recommendation in this report.

Original Signed by:

Laurie Fisher, CPA, CA Manager of Finance & Administration

#### CONSULTATION

This report has been prepared in consultation with:

Ward Councillor – East Fort Garry Ward Councillor – Daniel McIntyre Public Works Department – Transportation Division

#### **OURWINNIPEG POLICY ALIGNMENT**

#### **Transportation Master Plan (2011)**

#### Key Strategic Goal Five:

A transportation system that is financially sustainable.

#### Key Strategic Goal Six:

A transportation system that reduces its greenhouse gas emissions footprint and meets or surpasses climate change and emissions reduction goals set by the City and the Province.

#### WINNIPEG CLIMATE ACTION PLAN ALIGNMENT

This report is in accordance with the Winnipeg Climate Action Plan (WCAP) as per Direction 3.1 *Increase Use and Efficiency of Public Transit Systems* (page 37).

#### SUBMITTED BY

Department:TransitDivision:Service DevelopmentPrepared by:Adam Budowski, Transit PlannerDate:December 21, 2020

Attachments:

Figure 1 - Current and Proposed Routing of Route 10 - in the Wolseley and West Broadway Neighbourhoods

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Figure 1: Current and Proposed Routing of