

Agenda – Council – December 13, 2017

Report – Executive Policy Committee – November 29, 2017

Item No. 4 Agreement between The City of Winnipeg and the Government of Manitoba, Department of Justice to formalize the Gang Response and Suppression Plan (GRASP)

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 29, 2017, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the following to Council:

1. That the Winnipeg Police Service work with the Government of Manitoba, Department of Justice, to implement the Gang Response and Suppression Plan (GRASP) retroactively from April 1, 2016 to March 31, 2018.
2. That the City enter into, execute and deliver an agreement with the Government of Manitoba, Department of Justice, to formalize the Gang Response and Suppression Plan (GRASP), and such other agreements as determined necessary by the Director of Legal Services and City Solicitor to implement the intent of the foregoing (the “Ancillary Agreements”).
3. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of the GRASP agreement and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.
4. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of all future similar agreements with the Government of Manitoba, Department of Justice, in accordance with this report and such other terms and conditions deemed necessary by the Director of Legal Services and City Solicitor to protect the interests of the City.
5. That the requirement that the City negotiate full indexing for inflation and collective agreement increases in multi-year agreements for funding from other levels of government for additional positions be waived in this instance.
6. That the Proper Officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

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DECISION MAKING HISTORY:

EXECUTIVE POLICY COMMITTEE RECOMMENDATION:

On November 29, 2017, the Executive Policy Committee concurred in the recommendation of the Winnipeg Public Service and submitted the matter to Council.

ADMINISTRATIVE REPORT

Title: Agreement between The City of Winnipeg and the Government of Manitoba, Department of Justice to formalize the Gang Response and Suppression Plan (GRASP)

Critical Path: Executive Policy Committee – Council

AUTHORIZATION

Author	Department Head	CFO	CAO
M. Musgrove	Chief D. Smyth	M. Ruta	D. McNeil

EXECUTIVE SUMMARY

Winnipeg Police Service (WPS) agrees that together with the Government of Manitoba Criminal Organization and High Risk Offenders Unit (COHROU), it will actively monitor/target gang members in the community that have been released on bail or probation orders.

RECOMMENDATIONS

1. That Council approve that the Winnipeg Police Service work with the Government of Manitoba, Department of Justice to implement the Gang Response and Suppression Plan (GRASP) retroactively from April 1, 2016 to March 31, 2018.
2. That the City enter into, execute and deliver an agreement with the Government of Manitoba, Department of Justice to formalize the Gang Response and Suppression Plan (GRASP), and such other agreements as determined necessary by the City Solicitor / Director of Legal Services to implement the intent of the foregoing (the "Ancillary Agreements").
3. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of the GRASP agreement and the Ancillary Agreements, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.
4. That authority be delegated to the Chief Administrative Officer to negotiate and approve the terms and conditions of all future similar agreements with the Government of Manitoba, Department of Justice, in accordance with this report and such other terms and conditions deemed necessary by the City Solicitor / Director of Legal Services to protect the interests of the City.

5. That the requirement that the City negotiate full indexing for inflation and collective agreement increases in multi-year agreements for funding from other levels of government for additional positions be waived in this instance.
6. That the proper officers of the City be authorized to do all things necessary to implement the intent of the foregoing.

REASON FOR THE REPORT

Council approval is required to enter into the Agreement with the Government of Manitoba.

IMPLICATIONS OF THE RECOMMENDATIONS

The recommendations set out in this report will allow the City to enter into an Agreement with the Government of Manitoba, Department of Justice, clarifying the arrangements between the parties and establishing the procedures under which they will implement GRASP.

HISTORY/DISCUSSION

In 2009, a six-month project conducted by the Winnipeg Police Service Street Crimes Unit and General Patrol Units in conjunction with the Department of Justice COHROU, initiated the formalized GRASP.

The continuing strategy to monitor/target gang members in the community that have been released on bail or probation orders was addressed in an Agreement, established from April 1, 2010 to March 31, 2013, where the Winnipeg Police Service continued to provide support staff. Further, an Agreement from April 1, 2013 to March 31, 2016 was developed to create a long term environment to reduce crimes committed by gang members while in the community on bail or probation orders.

Although GRASP has been active continually since April 1, 2016, this Agreement is being entered into retroactively in part from April 1, 2016 to March 31, 2018.

The Winnipeg Police Service will continue to provide support staff, under the direction of the Division 42 Commander for the duration of the negotiated Agreement. The Gang Strategy Crime Analyst Support Person will be responsible for the ongoing collection and analysis of intelligence led information. The Gang Strategy Crime Suppression Support Person will provide support in the data entry and file maintenance of the City Wide Crime Suppression File.

Costs associated with the abovementioned civilian members will be paid by the Government of Manitoba through a subsidy to a maximum of \$145,000 per year, while the City will be responsible for any costs over that amount. The financial commitment is subject to the legislature of the Province of Manitoba appropriating sufficient funds for the purpose intended and during the fiscal year in which the funds are required to be paid to the Winnipeg Police Service.

The parties acknowledge that throughout the term of this Agreement, personal information shall be collected, used and disclosed for purposes related to this Agreement and no other. The parties agree and acknowledge that they are each bound by *The Freedom of Information and Protection of Privacy Act*, and the *Youth Criminal Justice Act* and shall collect, use and disclose the information in a manner consistent with the provisions of said Acts.

On October 30, 2017 the Winnipeg Police Board received this report from the Winnipeg Police Service for review and consideration. On October 30, 2017, through communication from the Executive Director, the Winnipeg Police Board advised that it accepted this report for information, and indicated that the Winnipeg Police Service may proceed with the submission of this report, as it is administrative in nature and within the authority of the chief of police.

FINANCIAL IMPACT

Financial Impact Statement

Date:

18-Oct-17

Project Name:

First Year of Program

2017

GRASP MOU

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>
Capital					
Capital Expenditures Required	\$ -	\$ -	\$ -	\$ -	\$ -
Less: Existing Budgeted Costs	-	-	-	-	-
Additional Capital Budget Required	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Funding Sources:					
Debt - Internal	\$ -	\$ -	\$ -	\$ -	\$ -
Debt - External	-	-	-	-	-
Grants (Enter Description Here)	-	-	-	-	-
Reserves, Equity, Surplus	-	-	-	-	-
Other - Enter Description Here	-	-	-	-	-
Total Funding	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total Additional Capital Budget Required	<u>\$ -</u>				
Total Additional Debt Required	<u>\$ -</u>				
Current Expenditures/Revenues					
Direct Costs	\$ 186,623	\$ 191,289	\$ -	\$ -	\$ -
Less: Incremental Revenue/Recovery	145,000	145,000	-	-	-
Net Cost/(Benefit)	\$ 41,623	\$ 46,289	\$ -	\$ -	\$ -
Less: Existing Budget Amounts	41,623	46,289	-	-	-
Net Budget Adjustment Required	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Additional Comments: Both the salary expenses and revenue have been included in the 2017 and 2018 budgets					

original signed by Maureen Demkey
A/Department Controller

CONSULTATION

This Report has been prepared in consultation with:

Legal Services Division

OURWINNIPEG POLICY ALIGNMENT

01-2a COLLABORATE TO MAKE SAFE COMMUNITIES

Direction 1: Provide a visible and effective community police presence.

SUBMITTED BY

Department:	Winnipeg Police Service
Division:	Organizational Development, Division 32
Prepared by:	M. Musgrove, Research Analyst
Date:	October 31, 2017
File No.	ODS 17 – 387