# Agenda – City Centre Community Committee – September 4, 2020

#### **REPORTS**

## Item No. 5 Plan Approval – 691 Wolseley Avenue (Fort Rouge-East Fort Garry Ward) File DASZ 26/2019

WINNIPEG PUBLIC SERVICE RECOMMENDATION:

The Urban Planning and Design Division recommends approval of the submitted plans.

# **ADMINISTRATIVE REPORT**

Title: Plan Approval 20-159397 – 691 Wolseley Avenue

Issue: For consideration at the Public Meeting of the plan approval drawing package for an Assisted Living Facility.

Critical Path: City Centre Community Committee as per DASZ 26/2019

## AUTHORIZATION

Author	<b>Division Head</b>	Department Head	CFO	CAO
A. Ross, RPP	n/a	n/a	n/a	

#### RECOMMENDATIONS

The Urban Planning and Design Division recommends approval of the submitted plans.

#### **REASONS FOR REPORT**

Per the Zoning Agreement for DASZ 26/2019:

That the developer enter into a Zoning Agreement with the City pursuant to subsection 240(1) of The City of Winnipeg Charter in accordance with the following:

- i. The Owner must submit plans showing the location and design of any and all proposed:
- a. buildings
- b. accessory parking areas
- c. garbage enclosures
- d. fencing
- e. exterior lighting
- f. landscaping and exterior seating

on the Owner's Land ("Works") to the City's Director of Planning, Property and Development ("Director") and the City Centre Community Committee for approval prior to the issuance of any building or development permit, and thereafter must construct the Works in

substantial conformance with the approved plans and maintain the Works to the satisfaction of the Director.

The applicant has submitted:

- elevations;
- site plan with dimensions;
- colour renderings;
- landscape plan with plant list.

## IMPLICATIONS OF THE RECOMMENDATIONS

If the recommendations of the Urban Planning and Design Division are concurred in, the proposal can proceed.

#### HISTORY

City Centre plan approval is required as a condition of approval of the November 5, 2019 Council approval of a rezoning and subdivision of the land and associated variances, to permit the construction of an Assisted Living Facility.

There was no opposition to the proposed rezoning, subdivision, or variances, at the public hearing.

The key plan approval considerations are listed under "PLAN APPROVAL", starting on p. 6 of this report.

## FILE/APPLICANT DETAILS

FILE:	ZR-PA 20-159397
COMMUNITY:	Fort Rouge - East Fort Garry
NEIGHBOURHOOD #:	1.103 - (WEST BROADWAY)
SUBJECT:	Plans approval drawing package for an Assisted Living Facility.
LOCATION:	691 Wolseley Avenue
LEGAL DESCRIPTION:	LOT 27/28 PLAN 34199 79 ST JA
APPLICANT:	Raymond S. C. Wan Architect (Raymond Wan)
OWNER:	MISERICORDIA GENERAL HOSPITAL

## DISCUSSION

#### SITE DESCRIPTION

The subject property is located on the northwest corner of Wolseley Avenue and Sherbrook Street, in the West Broadway neighbourhood of the Fort Rouge - East Fort Garry ward

Sherbrook Street has the characteristics of a Community Mixed Use Corridor in the *Complete Communities Direction Strategy*. The property is zoned "EI" – Educational Institutional and "C2" – Commercial Community, is 15,869 sq. ft. in size, and currently contains a 6- storey institutional building.

The majority of the site is part of the Misericordia hospital precinct, as shown on Figure 2.



Figure 1: Aerial Photo of Subject Site and Surrounding Uses (flown 2018)

#### DESCRIPTION OF THE PROPOSED DEVELOPMENT

The development involves the construction of a 10 storey building with 97 Assisted Living units. The main floor will contain resident kitchen, dining, multipurpose, and reception areas.

#### ANALYSIS AND ISSUES

#### **OURWINNIPEG**

Direction 9 of OurWinnipeg states:

• Collaborate with developers, community organizations and other partners to foster an agefriendly and accessible urban environment.

That Direction sets out the following Enabling Strategy:

• With guidance from Complete Communities, encourage age-friendly and accessible new development in existing neighbourhoods.

The development is an Assisted Living Facility which provides housing to members of the community with care needs. It contains the following accessibly features

- The building is fully accessible from sidewalk to building with no ramps or steps.
- All interior doors are of minimum 36" wide, providing barrier free access.
- All floors are accessible by two elevators with larger capacity.
- Detectable tactile warning strips provided at all changes in floor elevation.
- All suites are visitable with 36" door widths for barrier free access including suites, bedrooms and bathrooms.
- All bathrooms contain grab bars.
- Barrier free access to all public amenity spaces including the 2<sup>nd</sup> floor roof patio.
- Uninterrupted barrier free skywalk access from the facility to the parking facility.

The Urban Planning Division strongly supports assisted living options and accessible housing as a way of meeting the needs of a diverse community, in alignment with policies of *OurWinnipeg*.

#### COMPLETE COMMUNITIES DIRECTION STRATEGY

Sherbrook Street has the characteristics of a Community Mixed Use Corridor in the *Complete Communities Direction Strategy*.

Key policies guiding development along Community Mixed Use Corridors include:

- Focus a broad mix of residential, employment and retail development within strategic locations along Corridors.
- Corridors will serve as destinations for both local and regional populations. In order to accomplish this, Corridors will have to provide areas for intensification with a variety of uses. This new development should not be evenly distributed along the corridor. Instead, development should cluster around defined centres, maximizing multi-modal transportation opportunities.

The proposed development significantly broadens the mix of housing options available in the West Broadway and Wolseley area by introducing Assisted Living.

The proposal aligns with these policies given the property is located on a corner of the Corridor and within a centre of health and social services (Misericordia Health Centre campus).

Residential intensification is supported here given the property is located:

- On a corner of an arterial road (Sherbrook) and a collector street (Wolseley).
- Within a centre of health and social services.
- Directly adjacent to regular and high frequency transit service running both east/west and north/south.
- Directly adjacent to a traffic-protected bike lane along Sherbrook Street.
- With direct linkage to a structured parking garage for the facility which provides parking capacities in excess of the Zoning By-Law requirement. (See Appendix A for more information).

Per above, the proposed development complies with the intent of Complete Communities.

## COLLABORATIVE PLANNING

The applicant worked with the Urban Planning Division to make adjustments to the design of the site and building. Specifically, the following adjustments were made through a collaborative planning process leading up to receipt of the earlier DASZ and DAV applications:

Drop off location

Originally, the resident pick-up and drop-off location was proposed for the corner of Wolseley and Sherbrook. This would have led to an automobile dominated corner. Given this is a Neighbourhood Main Street and the Division is attempting to further solidify the pedestrian orientation of streets and buildings in this area, the Division requested that the drop-off be located behind the building off the lane, and that 'active uses' of the building present themselves up to the street corner. This design change was made by the applicant.

• <u>Street visualizations</u>

In order to consider the floor area ratio variance, the applicant agreed to provide the Division with street-level visualizations in order to assess height and massing impacts. These are shown as part of the plans attached to this application.

Shadow and Wind

Because the proposal is a 10 storey building in a pedestrian oriented area, the Division requested shadow and wind studies to help assess impacts. The applicant provided these.

The shadow study found:

- The proposed development should allow for approximately 5 consecutive hours of full sunlight on surrounding residential properties during spring, summer, and fall, in alignment with City of Winnipeg Sun Shadow Study guidelines.
- On March 21 and September 21, incremental shadows are expected to be added to the rear yards of the residential housing units to the west and northwest of the proposed development; however the simulations indicate that this area currently does not receive

five hours of continuous sunlight under the existing condition.

The wind study found:

- No wind safety concerns are predicted on or around the proposed development.
- The proposed development includes a number of positive design features such as the podium, tower setbacks on the podium, building setback at the grade, vestibules at the entrances and landscaping elements at the outdoor patio. Wind conditions at grade level including the main entrance and most sidewalks are predicted to be comfortable for the intended use throughout the year.
- Massing

The Division initially requested that the tower portion be set on a podium and stepped back from streets, in order to maintain the existing lower-rise 'street wall' along Wolseley and Sherbrook. The applicant explored this but indicated that due to site constraints, this approach would create a challenge accommodating a stairway leading to exits at the ground level. As a compromise, the Division and the applicant agreed on other adjustments, which are shown on the plan attached to this application. These adjustments include:

- Stepping back all storeys above the 1st storey by ~16 ft. from Sherbrook (aside from the east stairwell).
- Employing glass curtain wall on all sides of the east stairwell. This has the effect of reducing the appearance of building mass against Sherbrook.
- Stepping back all storeys above the 1st storey by ~9 ft. from Wolseley (for approximately the rear 1/3 of the building).
- Employ glass curtain wall on all sides of the south stairwell. This has the effect of reducing the appearance of building mass against Wolseley.

## PLAN APPROVAL

The following are details discussed as part of the subject plan approval process:

Wind downdraft

The Division requested information regarding potential wind downdraft impacts onto the level 2 outdoor terrace. The applicant advised the following (summarized):

- The Wind Impact Study took this into account. Most terrace seating areas are set away from the building wall. There will also be structures such as a Pergola and other devices to reduce wind and increase comfort.
- Bike parking

The applicant clarified for the Division that bike parking will be included near the main building entrance (as shown on the site plan).

Glass

The applicant agreed with a request of the Division to mark all windows (other than spandrel glass) as being clear and transparent glass, to ensure that mirrored or darkened glass is not added by the developer). This is to ensure that the life of the building shows to the street, adding to neighbourhood vibrancy.

Facade colours

The applicant clarified their colour palette for exterior facades, and at the Division's request labelled the colours on the plans (as attached).

# REASONS FOR THE RECOMMENDATIONS

The Urban Planning and Design Division recommends **approval** of the submitted plans because:

- The applicant worked collaboratively with the Division to make adjustments to their plans earlier in the planning process leading up to receipt of the earlier DASZ and DAV applications.
- At the subject plan approval stage, the applicant made additional requested clarifications on the plans, including:
  - Confirmation of wind impact reduction measures.
  - Bike parking.
  - Use of clear, transparent window and door glass.
  - Identification of façade colours.

# CONSULTATION

#### PUBLIC CONSULTATION

As noted in the Administrative Report for File No. DASZ 26/2019, the applicant held a neighborhood open house on June 12th, 2019. The following is a summary provided by the applicant:

- Location: Misericordia Health Centre
- Time: 6:00pm 8:00pm
- 107 invitations were mailed to neighborhood businesses, landowners, and residents.
- 5 neighbors attended the Open House, viewed the panels on display, and asked questions.
- 2 comment sheets were submitted from neighbors. Both were positive.

# SUBMITTED BY

Department:Planning, Property and DevelopmentDivision:Urban Planning and DesignPrepared by:Andrew Ross, RPP, MCIPDate:August 19, 2020File No:ZR-PA 20-159397

















PROPOSED MISERICORDIA ASSISTED LIVING





RAYMOND S.C. WAN

Winnipeg



MISERICORDIA ASSISTED LIVING | AERIAL VIEW FROM THE CORNER OF SHERBROOK ST & WOLSELEY AVE. N.T.S. | APRIL 22, 2019





MISERICORDIA ASSISTED LIVING | VIEW FROM SHERBROOK STREET N.T.S. | APRIL 22, 2019



RAYMOND S.C. WAN

MISERICORDIA ASSISTED LIVING | VIEW FROM THE CORNER OF SHERBROOK ST & WOLSELEY AVE N.T.S. | APRIL 22, 2019



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MISERICORDIA ASSISTED LIVING | VIEW FROM WOLSELEY AVENUE N.T.S. | APRIL 22, 2019